

GLEN ELLYN PARK DISTRICT,  
ILLINOIS

# Comprehensive Annual Financial Report

FOR THE FISCAL YEAR  
ENDED DECEMBER 31,

# 2019



**GLEN ELLYN**  
PARK DISTRICT

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019**

Prepared by:

Finance Department

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## TABLE OF CONTENTS

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### PAGE

#### INTRODUCTORY SECTION

Principal Officials	<a href="#">1</a>
Organization Chart	<a href="#">2</a>
Letter of Transmittal	<a href="#">3</a>
Certificate of Achievement for Excellence in Financial Reporting	<a href="#">8</a>

#### FINANCIAL SECTION

<b>INDEPENDENT AUDITORS' REPORT</b>	<a href="#">11</a>
-------------------------------------	--------------------

<b>MANAGEMENT'S DISCUSSION AND ANALYSIS</b>	<a href="#">14</a>
---	--------------------

#### **BASIC FINANCIAL STATEMENTS**

Government-Wide Financial Statements	
Statement of Net Position	<a href="#">25</a>
Statement of Activities	<a href="#">27</a>
Fund Financial Statements	
Balance Sheet - Governmental Funds	<a href="#">29</a>
Reconciliation of Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities	<a href="#">31</a>
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	<a href="#">33</a>
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities - Governmental Activities	<a href="#">35</a>
Notes to Financial Statements	<a href="#">36</a>

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Employer Contributions	
Illinois Municipal Retirement Fund	<a href="#">70</a>
Schedule of Changes in the Employer's Net Pension Liability	
Illinois Municipal Retirement Fund	<a href="#">71</a>
Schedule of Changes in the Employer's Total OPEB Liability	
Retiree Benefits Plan	<a href="#">73</a>
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
General Fund	<a href="#">74</a>
Recreation - Special Revenue Fund	<a href="#">75</a>
Recreation for the Handicapped - Special Revenue Fund	<a href="#">76</a>

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## TABLE OF CONTENTS

---

---

PAGE

### FINANCIAL SECTION - Continued

#### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

Schedule of Expenditures - Budget and Actual - General Fund	<a href="#">80</a>
Schedule of Expenditures - Budget and Actual - Recreation - Special Revenue Fund	<a href="#">81</a>
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	
Debt Service Fund	<a href="#">84</a>
Capital Projects Fund	<a href="#">85</a>
Asset Replacement - Capital Projects Fund	<a href="#">86</a>
Cash in Lieu of Land Donations - Capital Projects Fund	<a href="#">87</a>
Consolidated Year-End Financial Report	<a href="#">88</a>

#### SUPPLEMENTAL SCHEDULE

Long-Term Debt Requirements	
General Obligation Limited Tax Refunding Park Bonds of 2016	<a href="#">90</a>
General Obligation Limited Tax Refunding Park Bonds of 2019	<a href="#">91</a>

### STATISTICAL SECTION (Unaudited)

Net Position by Component - Last Ten Fiscal Years	<a href="#">94</a>
Changes in Net Position - Last Ten Fiscal Years	<a href="#">96</a>
Fund Balances of Governmental Funds - Last Ten Fiscal Years	<a href="#">98</a>
Changes in Fund Balances for Governmental Funds - Last Ten Fiscal Years	<a href="#">100</a>
Equalized Assessed Value and Actual Value of Taxable Property - Last Ten Tax Levy Years	<a href="#">102</a>
Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years	<a href="#">104</a>
Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago	<a href="#">106</a>
Property Tax Levies and Collections - Last Ten Fiscal Years	<a href="#">107</a>
Ratios of Outstanding Debt by Type - Last Ten Fiscal Years	<a href="#">108</a>
Ratio of Net General Obligation Debt to Equalized Assessed Value and	<a href="#">109</a>
Schedule of Direct and Overlapping Governmental Activities Debt	<a href="#">110</a>
Legal Debt Margin - Last Ten Fiscal Years	<a href="#">112</a>
Demographic and Economic Statistics - Last Ten Fiscal Years	<a href="#">114</a>
Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago	<a href="#">115</a>
Government Employees by Function/Program - Last Ten Fiscal Years	<a href="#">116</a>
Operating Statistics by Function/Program - Last Ten Fiscal Years	<a href="#">118</a>
Capital Asset Statistics by Function/Program - Last Ten Fiscal Years	<a href="#">120</a>

## **INTRODUCTORY SECTION**

This section includes miscellaneous data regarding the Glen Ellyn Park District including: Principal Officials, Organizational Chart, Letter of Transmittal, and Certificate of Achievement for Excellence in Financial Reporting.



**BOARD OF COMMISSIONERS**

Michael Ward, President

Alex Durham, Vice President

Julia Nephew, Treasurer

Paul Bischoff Jr., Commissioner

Kathy Cornell, Commissioner

Ben Stortz, Commissioner

Rob Weber, Commissioner

**ADMINISTRATIVE**

Dave Harris, Executive Director

Nicholas Cinquegrani, Superintendent of Finance and Personnel

Kimberly Dikker, Executive Assistant and Board Secretary

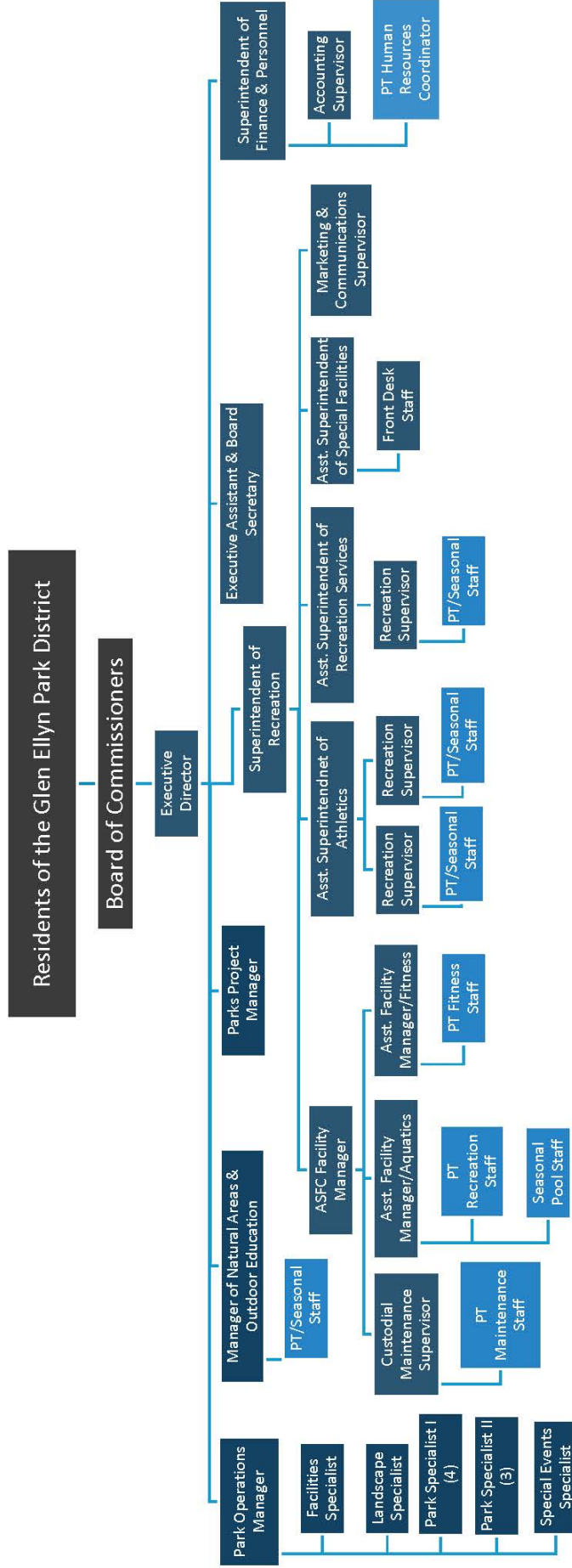
Kathleen Esposito, Superintendent of Recreation

Nathan Troia, Parks Project Manager



## MISSION STATEMENT

The Glen Ellyn Park District is driven to foster diverse, community based leisure opportunities, through a harmonious blend of quality recreation programs, facilities and open space which will enhance the quality of life into the future.





April 6, 2020

To the President and Board of Commissioners, the Citizens of the Glen Ellyn Park District, and all interested parties:

The comprehensive annual financial report (CAFR) of the Glen Ellyn Park District, Illinois for the year ended December 31, 2019, is hereby submitted. The purpose of this report is to provide citizens, investors, grantor agencies, and any interested parties with reliable financial information about the Park District. The report has been prepared in accordance with generally accepted accounting principles (GAAP) and with standards prescribed by the Governmental Accounting Standards Board (GASB), the Government Finance Officers' Association of the United States and Canada, the State of Illinois Comptroller's Office and the State of Illinois. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the Glen Ellyn Park District. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner that presents fairly the financial position and results of operations of the various funds, account groups and component units of the Glen Ellyn Park District. All disclosures necessary to enable the reader to gain an understanding of the Glen Ellyn Park District's financial activities have been included.

The financial reporting entity for the Park District includes all funds of the Glen Ellyn Park District, as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable. The Park District does not have any component units at this time.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

### **The Glen Ellyn Park District and Its Services**

The Glen Ellyn Park District, incorporated in 1919, is located in western DuPage County, approximately 23 miles west of the Chicago Loop, adjacent to the city of Wheaton. The District serves all residents of the Village of Glen Ellyn, as well as residents of certain subdivisions in unincorporated Glen Ellyn, and portions of Lombard, Wheaton, Lisle, Glendale Heights, and Carol Stream. The Park District currently encompasses 14 square miles and a population of 36,000. Located within commuting distance of Chicago and Milwaukee, Wisconsin, the Park District has experienced strong growth in taxable valuation because of new residential and commercial construction. Growth, while providing additional tax revenue, also presents significant challenges in acquiring and developing additional park/open space land, and maintaining the present high quality of programs and services.

The mission of the Glen Ellyn Park District is "enhancing people's lives by promoting fun and preserving nature." Our vision is to "foster diverse, community-based leisure opportunities through a harmonious blend of quality recreation programs, facilities and open space which will enhance the quality of life into the future."



The Glen Ellyn Park District provides a wide range of recreational services to its citizens, including Adult Leisure, Arts & Crafts, Before and After School Care, Dance, Fitness, Gymnastics, Aquatic programs, Preschool, Senior Citizen socials and trips, Sports, Day camps, Teen and Family trips, and Special events. The Park District owns and operates the 1,000 bather load Sunset Pool Aquatic Center, Lake Ellyn Park a natural spring fed lake, Main Street Recreation Center, Spring Avenue Recreation Center, Ackerman Sports and Fitness Center, and Maryknoll Park the site of a 36-hole handicap accessible miniature golf course, platform tennis, and splash park. The majority of Glen Ellyn Park District programs utilize the Main Street Recreation Center or the Spring Avenue Recreation Center.

The Park District is governed by a Park Board President and a seven member Board of Commissioners, elected for overlapping four-year terms. The Board appoints an Executive Director, Treasurer, Board Secretary, and an Attorney each year.

### **Major Initiatives**

- The Park District Board of Commissioners established a Citizens' Finance Committee in 2011, consisting of volunteers of the community, with the goal of instituting a five-year financial forecast. In addition, a Citizens' Advisory Committee for the Ackerman Sports & Fitness Center was formed in 2015 and a Citizens' Environmental Advisory Committee was formed in 2016. In 2018, the District created an Athletic Advisory Council which includes citizen representatives from each athletic committee.
- The Citizens' Finance Committee and Park District staff continue to update and maintain a long-range capital replacement plan identifying projected costs, annual responsibility and a funding plan.
- Staff has synergized marketing efforts and made marketing more effective. Three social media pages continue to increase in followers and shared messages.
- An electronic newsletter continues to enhance communication in the community with a distribution list of approximately 8,700 e-mail addresses. Additionally, an electronic newsletter is distributed to over 5,000 fitness members every month.
- The Park District began producing an annual report detailing major happenings within the Park District beginning with its first edition in 2014. The report is typically produced in the first quarter of each year with the latest annual report for 2019 being distributed in February 2020.
- The Park District website continues to evolve and become more exciting and user friendly. The website also acts as a means for the Park District to increase its level of transparency by including more information on park district business, including live streaming of Board meetings and an increased level of financial information. Additional efforts are ongoing to upgrade and standardize other related websites, with a specific focus on consolidating several athletic websites by summer 2020.
- The Park District continues to outsource Information Technology (I.T.) services in order to provide increased service and support throughout the district, while minimizing related costs.
- The Park District implemented a business plan for the Ackerman Sports & Fitness Center in 2012. The original plan was updated in 2014 and continues to be updated and revised to provide a structure and a template for operation and direction. Additional business plans will be implemented for other park district facilities in the near future.
- The Park District will continue developing Churchill Park as a Nature Preserve to include restoring the flora and fauna back to its original state. Outdoor education programming in this area has expanded greatly the last few years. In addition, reconstruction of the service drive was completed in spring 2019.
- The Glen Ellyn Park District is committed to maintaining compliance with the Americans with Disabilities Act. On average, the Glen Ellyn Park District makes over \$300,000 of ADA improvements annually at several different park sites. This is in addition to budgeting more than \$300,000 for the Western DuPage Special Recreation Association (WDSRA). The WDSRA provides leisure and recreation activities for adults and children with disabilities. The WDSRA is a cooperative of nine park districts.
- The Park District was presented with the "Sunshine Award" in 2013 for their excellence in transparency. The Illinois Policy Institute, a nonpartisan and nonprofit research organization promoting economic freedom and good government, audits and grades government agencies within Illinois based on availability to the public of vital community information. The Park District continuously strives to maintain the standards of the award.

- The Glen Ellyn Park District and Glenbard High School District 87 entered into a long-term intergovernmental agreement for shared use of facilities and athletic fields. The partnership maximizes the use of community resources. District 87 contributes financially to the Park District to offset the disparity of needs; these funds are then reinvested back into the District, contributing to capital improvements and future asset replacements.
- A new customer service initiative was introduced in 2016 with a focus on values such as Leadership, Efficiency, Attitude and Fun. The program continues to be implemented on an ongoing basis for all park district staff both seasonal and full time.
- Asphalt related assets will continue to remain a priority with the District as the Safety Village surface at Spring Avenue Recreation Center was renovated. Additionally, the Sunset Park outdoor tennis courts were resurfaced to include new lighting. Due to costs, planned improvements to the Newton Park outdoor basketball court and small parking lot were deferred.
- In anticipation of the Ackerman Park improvement project, which is consistent with the 2014 approved master plan, efforts to plan and prepare for the project included design development, construction documents and bid preparation. The \$3.4 million project, which began in 2019, include renovation of the softball “Hub”, a synthetic turf field, walking/running path, outdoor exercise equipment and “green” initiatives. Much of the project was completed with some remaining work to be done by summer 2020. The scope was expanded as the District was successful in attaining an OSLAD grant shortly after the project was initiated.
- Consistent with the District’s 20-year Park District playground replacement plan, the playground at Walnut Glen was replaced in 2019 and the Newton Park playground was initially budgeted to be replaced in 2020 included within a broader OSLAD grant project. As the District was notified that it was awarded a grant and then informed otherwise, the playground and the other OSLAD remaining elements have been deferred to 2021.
- The Park District launched a year-long “100 Year Anniversary Celebration” campaign beginning in November 2018. Efforts included the addition of new events, throwback photos on social media and in print, planting 100 trees, planting a Centennial Garden, a new history timeline on the website, culminating with Fall Fete celebration at the Boathouse in November. The event also served as a fundraiser and education opportunity for the Friends of Glen Ellyn Parks Foundation. In addition, the Park District applied for and was awarded the position of grand marshal for Glen Ellyn’s 4<sup>th</sup> of July parade.
- The Ackerman Sports and Fitness Center added four basketball hoops on Court #2, replaced outdated and updated cardio equipment and expanded marketing and promotion opportunities within the facility. Additional fitness equipment that has become outdated was replaced in 2019. Additionally, a dropdown volleyball net was added to one gymnasium court. Interior painting and refurbishing of interior common areas of the facility took place. A trophy case was constructed within the lobby to enable the various programs to display awards, trophies and recognitions that teams receive throughout their seasons. For 2020, the indoor synthetic turf will be replaced as it has reached the end of its useful life.
- Village Green baseball fields #5,6,7 & 8 had shade structures installed over existing spectator bleachers. Costs will be offset by youth baseball fundraising and a generous contribution from the Run for Jack Foundation.
- Three (3) floating islands will be added to the current inventory within Lake Ellyn in 2020. The islands, made of plants, help filter the lake water and create improved fish habitats while attracting and increasing bird population.
- In anticipation of future improvements to Sunset Pool and ASFC, the District engaged architectural services (separate) through a request for proposal (RFP) process to plan and develop conceptual improvement plans. The independent efforts developed plans that could be implemented in the next 4 – 10 years.
- Other 2020 projects include asphalt improvements for the Maryknoll Park parking lots, a Community Attitude and Interest Survey (deferred to 2021), purchasing various maintenance equipment (some of which has been deferred to 2021), engaging a structural engineer to develop roof replacement plans for Spring Avenue Recreation Center and Main Street Recreation Center in 2021 and other asset maintenance projects.

## **Department Focus**

**Customer Service Team:** The Glen Ellyn Park District Customer Service team is committed to working together in a friendly and professional manner to provide quality programs and beautiful parks through our dedicated and caring staff. All Park District staff are currently receiving continued customer service training. This training will help Park District staff improve the customer service experience when customers sign up or participate in a park program or use one of the parks.

The Park District is also dedicated to saving our customers time as they sign up for park programs. Online real-time registration has been implemented and is a success. This service allows residents to register for programs using their personal computer and also check to see if they were able to get into a class without having to contact the Park District. Over 80% of all registration is received on line.

## **Financial Information**

Management of the Park District is responsible for (1) establishing and maintaining an internal control structure designed to ensure that the assets of the Park District are protected from loss, theft or misuse; and (2) ensuring that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

The Park District uses accrual basis of accounting, with revenues being recorded when available and measurable, and expenditures being recorded when liability is incurred.

## **Budgeting Controls**

The Park District maintains budgetary control to ensure compliance with legal provisions embodied in the annual appropriation ordinance approved by the governing body. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level. Activities of the general, special revenue, debt service and capital project funds are included in the annual appropriation ordinance.

As demonstrated by the statements and schedules included in the financial section of this report, the Park District continues to meet its responsibility for sound financial management.

## **Financial Policies and Practices**

The Park District's Fund Balance Policy establishes target ratios for unrestricted fund balances to operating budget expenditures. The policy provides for the minimum amount of unreserved fund balance to be maintained for each fund, generally 25% of annual budgeted expenditures. These reserves are monitored and the annual budget is prepared in compliance with this policy.

The Park District's Capital Project Plan is reviewed annually prior to and during the budget process. Scheduled improvements are reevaluated to determine if they coincide with current priorities. Grant opportunities are considered and applied for when appropriate.

As a result of the current economy, the District has reacted to the challenges by maximizing existing resources, adjusting program offerings and maintaining staffing costs.

## **Fund Balances**

Fund balances continue to improve in all funds including the General fund and Recreation fund. The Park District set a goal to accumulate 25% of operating expenses in fund balances. Funds in excess of the Park District policy allows for transfers to capital project funds in order to offset future capital maintenance and replacement needs of the district. The fund balance goal is currently being met in all funds.

## **Independent Audit**

State statutes require an annual audit by independent certified public accountants. The firm of Lauterbach & Amen, LLP was selected by the Park District Board of Commissioners to conduct the January 1, 2019 to December 31, 2019 fiscal year audit. The auditor's report on the basic financial statements is included in the financial section of this report.

## **Awards and Acknowledgements**

In order to be awarded a Certificate of Achievement through the Government Finance Officers Association, the Park District publishes an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report meets the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of the comprehensive annual financial report on a timely basis was made possible by the dedicated service of the entire staff of the finance department. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report.

In closing, without the leadership and support of the governing body of the Park District, preparation of this report would not have been possible.

Sincerely,



Dave Harris  
Executive Director



Nicholas Cinquegrani  
Superintendent of Finance & Personnel



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Glen Ellyn Park District**  
**Illinois**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2018**

*Christopher P. Morrill*

Executive Director/CEO

## **FINANCIAL SECTION**

This section includes:

- Independent Auditors' Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Other Supplementary Information
- Supplemental Schedule

## **INDEPENDENT AUDITORS' REPORT**

This section includes the opinion of the Glen Ellyn Park District's independent auditing firm.



## **INDEPENDENT AUDITORS' REPORT**

April 6, 2020

Members of the Board of Commissioners  
Glen Ellyn Park District  
Glen Ellyn, Illinois

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Glen Ellyn Park District, Illinois, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Glen Ellyn Park District, Illinois, as of December 31, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents and budgetary information reported in the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Glen Ellyn Park District, Illinois' basic financial statements. The introductory section, individual fund budgetary comparison schedules, supplemental schedule, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information and supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**GLEN ELLYN PARK DISTRICT, ILLINOIS**  
**Management's Discussions and Analysis**  
**December 31, 2019**

The GLEN ELLYN PARK DISTRICT (the "District") management discussion and analysis is designed to: (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget), and (5) identify individual fund issues or concerns.

The Management's Discussion and Analysis (MD&A) is an element of the new reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999.

Since the MD&A is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the Transmittal Letter (beginning on page 3), the Independent Auditor's Report (beginning on page 11) and the District's financial statements (beginning on page 25).

**Financial Highlights**

- The District's financial status continues to be strong with the District concluding the year with a positive balance. Overall revenues on an accrual basis for all funds for the twelve months ended December 31, 2019 were \$13,348,363 and expenses were \$11,467,657.
- Total net position under the accrual basis of accounting increased \$1,880,706.
- Property taxes and Personal Property Replacement taxes collected were \$5,436,215 compared to the prior year of \$5,253,983 for an increase of \$182,232.
- The District continues to have the ability to devote resources toward maintaining, improving and expanding its parks, playgrounds and facilities. In the time period from January 1, 2019 through December 31, 2019, \$5,557,750 was spent on capital outlay for the District.
- The District had \$3,591,675 in outstanding long-term debt as of December 31, 2019.

**Overview of the Financial Statements**

Management's Discussion and Analysis introduces the District's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The District also includes in this report additional information to supplement the basic financial statements.

**Government-wide Financial Statements**

The District's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Position*. This is the District-wide statement of position presenting information that includes all of the District's assets/deferred outflows and liabilities/deferred inflows, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors such as diversification of the taxpayer base or the condition of the District's infrastructure in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities* which reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the District's distinct activities or functions on revenues provided by the District's taxpayers.

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by taxes and intergovernmental revenues, such as grants, from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government and culture and recreation. The Park District does not have any activities currently classified as business-type activities.

The government-wide financial statements are presented on pages 25 through 27 of this report.

## **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of combining statements in a later section of this report.

There are three types of funds: governmental, proprietary, and fiduciary. All of the District's funds are considered governmental funds.

*Governmental funds* are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

Budgetary comparison statements are included in the required supplemental information (pages 74 through 76) for the General Fund and major special revenue funds. Budgetary comparison schedules for all other funds can be found in a later section of this report. These schedules demonstrate compliance with the District's adopted annual appropriated budget.

The basic governmental fund financial statements are presented on pages 29 through 35 of this report.

### **Notes to the Financial Statements**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 36 and continue through page 68 of this report.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's progress in funding its obligation to provide pension benefits to its employees, as well as budgetary comparison schedules for the General Fund and major special revenue funds. Required supplementary information can be found on pages 70 through 76 of this report.

Detailed budgetary comparison schedules for the General Fund and major special revenue funds, as well as budgetary comparison schedules for the remaining major governmental funds are presented in the supplementary information section of this report beginning on page 80. Individual budgetary schedules for non-major funds are also presented in a supplementary information section of this report.

### **Government-wide Financial Analysis**

Over time, as year-to-year financial information is accumulated on a consistent basis, changes in net position may be observed and used to discuss the changing financial position of the District as whole. The District's combined net position is \$48,744,286 as a result of operations from January 1, 2019 through December 31, 2019. Restricted net position decreased from \$2,646,241 to \$2,501,320 due to capital spending from bond proceeds. The District's financial position remains strong and stable due to several factors. Of those, the revenues from recreational activities continue to increase steadily.

**Government-wide Financial Analysis – Continued**

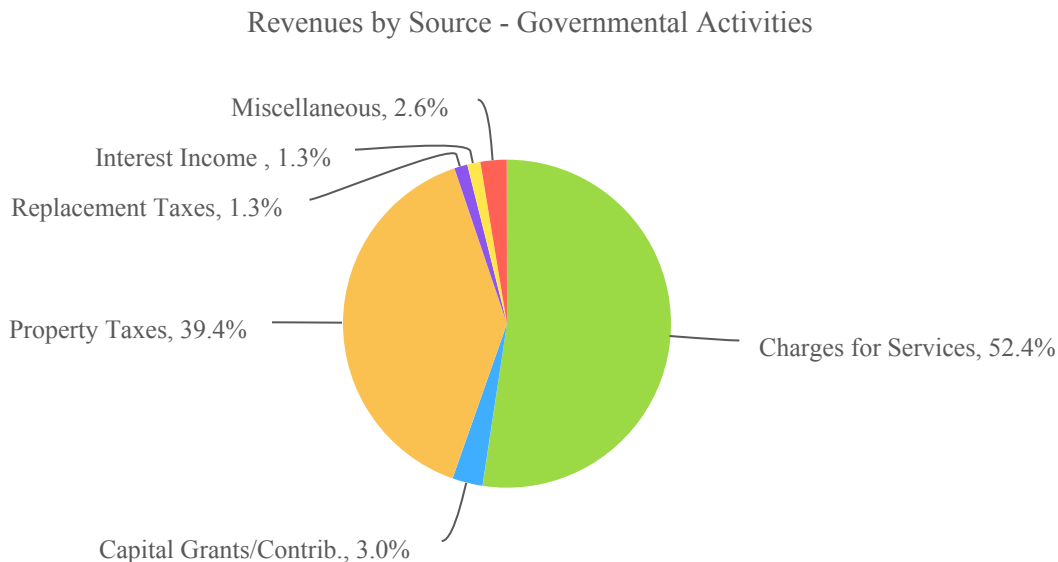
	Net Position	
	12/31/19	12/31/18
Current and Other Assets	\$ 14,404,724	13,957,881
Capital Assets	47,482,850	44,012,010
Total Assets	61,887,574	57,969,891
Deferred Outflows	201,138	862,849
Total Assets/Deferred Outflows	62,088,712	58,832,740
Long-Term Debt	2,920,625	2,469,549
Other Liabilities	4,191,593	3,686,766
Total Liabilities	7,112,218	6,156,315
Deferred Inflows	6,232,208	5,812,845
Total Liabilities/Deferred Inflows	13,344,426	11,969,160
Net Position		
Net Investment in Capital Assets	43,891,175	42,040,840
Restricted	2,501,320	2,646,241
Unrestricted	2,351,791	2,176,499
Total Net Position	48,744,286	46,863,580
Changes in Net Position		
	12/31/19	12/31/18
Revenues		
Program Revenues		
Charges for Services	\$ 6,993,913	6,921,826
Capital Grants/Contrib.	400,000	35,567
General Revenues		
Property Taxes	5,260,377	5,112,547
Replacement Taxes	175,838	141,436
Interest	171,052	149,441
Miscellaneous	347,183	190,148
Total Revenues	13,348,363	12,550,965
Expenses		
General Government	2,006,586	2,065,934
Recreation	9,395,759	8,901,497
Interest on Long-Term Debt	65,312	66,522
Total Expenses	11,467,657	11,033,953
Change in Net Position	1,880,706	1,517,012
Net Position - Beginning	46,863,580	45,346,568
Net Position - Ending	48,744,286	46,863,580

## Governmental Activities

Governmental activities increased the District's net position by \$1,880,706. Key elements of the Park District's performance are as follows:

- Total revenues on the statement of activities of \$13,348,363 were made up primarily of property and replacement taxes of \$5,436,215 and user charges for recreation programs and Sunset Pool totaling \$6,993,913.
- Investment income increased from \$149,441 in 2018 to \$171,052 in 2019. The District portfolio continues to use a benchmark of the average 90-day Treasury Bill. The District's strategy for investments did not change.
- Total expenses of \$11,467,657 included interest on long-term debt of \$65,312 and net depreciation of \$1,559,353, which has been allocated between general government and recreation expenses. Net Pension Liability pension expense was recorded in the current year of \$1,559,353.

The following table graphically depicts the major revenue sources of the District. It depicts very clearly the reliance of property taxes and charges for services to fund governmental activities. It also clearly identifies the less significant percentage the District receives from replacement taxes.



## Financial Analysis of the District's Funds

### Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$5,900,034 as of December 31, 2019, a decrease of \$206,028 from December 31, 2018. The decrease is attributed planned spending expenditures in the current fiscal year.

## Financial Analysis of the District's Funds - Continued

### Major Governmental Funds

The General, Recreation, Recreation for the Handicapped, Debt Service, Capital Projects, and Asset Replacement funds are the primary operating funds of the District.

The General Fund balance as of December 31, 2019 was \$1,624,415, an increase of \$44,420 from the prior year. Excluding net transfers out of \$43,717, the Fund has revenues in excess of expenditures of \$88,137. In accordance with the Park District's fund balance policy, excess funds within the General Fund are transferred to the Asset Replacement Fund to fund the maintenance and replacement of Park District assets.

The Recreation Fund balance of \$2,420,179 increased from the prior year by \$117,700. Excluding net transfers out of \$1,587,345, the Fund has revenues in excess of expenditures of \$1,705,045 due primarily to an increase in charges for services and a re-allocation of property tax receipts during the current year.

The Recreation for the Handicapped Fund balance at year-end was \$201,365, a decrease of \$300,080 from the prior year. This is attributed to planned spending of capital outlay expenditures in the current fiscal year.

The Capital Projects Fund had a zero fund balance for the fiscal year. Excluding net transfers in and debt issuance of \$4,036,079, the Fund has expenditures in excess of revenues of \$4,102,922 due primarily to the Park District's planned spending of capital outlay expenditures during the current year.

The Asset Replacement Fund balance of \$1,402,055 reported a decrease of \$77,697 due primarily to the Park District's long-range financial planning of asset replacements and capital improvements.

See below for a chart which shows by fund a visual representation of revenues and expenditures.

Fund Level Revenues and Expenditures





## General Fund Budgetary Highlights

The General Fund is reported as a major fund, and accounts for the routine park operations of the District. There were no amendments made to the General Fund budget during the year.

Actual revenues of \$2,192,317 were \$12,567 over than budgeted due primarily to higher than anticipated interest. Actual expenditures of \$2,104,180 were \$466,664 lower than budgeted due primarily to decreased staffing levels and a reduction in insurance expenditures.

## Capital Asset and Debt Administration

### Capital Assets

The District's investment in capital assets, net of accumulated depreciation for governmental activities as of December 31, 2019 was \$47,482,850.

Major capital assets events during the fiscal year included new vehicle and equipment purchases under the District's replacement program and various park improvements. Additional information on the Park District's capital assets can be found in the notes on page 48.

	Capital Assets - Net of Depreciation	
	12/31/19	12/31/18
Land	\$ 17,066,092	16,588,320
Construction in Progress	4,687,673	655,822
Land Improvements	8,709,783	9,256,100
Buildings	14,864,530	15,453,642
Infrastructure	516,372	526,885
Machinery and Equipment	1,276,603	1,158,070
Vehicles	361,797	373,171
Totals	<u>47,482,850</u>	<u>44,012,010</u>

## Capital Asset and Debt Administration - Continued

### Debt Administration

As of December 31, 2019, the Park District has \$3,591,675 in general obligation bonds and installment contracts outstanding. The fund balance of the Debt Service Fund amounted to \$10,239 as of December 31, 2019. Additional information on the Park District's debt can be found in the notes on pages 49 through 51.

	Long-Term Debt Outstanding	
	12/31/19	12/31/18
General Obligation Bonds - Net	\$ 3,591,675	2,038,013

The 2015 equalized assessed valuation is \$1,741,293,417 (most recent available). On July 18, 1991, the Illinois General Assembly approved the Property Tax Extension Limitation Act 87-17 (the Act). The Act limits the increase in property tax extensions to 5% or the percent increase in the National Consumers Price Index (CPI), whichever is less. The Act applies to the 1994 levy year for taxes payable in 1995 and all subsequent years. Increases above 5% or the CPI must be approved by the voters in a referendum. The Act contains significant limitations on the amount of property taxes that can be extended and on the ability of such taxing districts to issue non-referendum general obligation bonds.

Legislation was introduced in the Illinois General Assembly which would amend the Property Tax Extension Limitation Law in the Property Tax Code. This legislation provides that "debt service extension base" means, for park districts (i) that were first subject to this Law in 1991 or 1995 and (ii) whose extension for the 1994 levy year for the payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds) was less than 51% of the amount for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds), an amount equal to that portion of the extension for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds).

It also provides that "excluded non-referendum bonds" means (i) bonds authorized for certain aquarium and museum projects, (ii) double-barreled bonds, and (iii) refunding obligations issued to refund or to continue to refund obligations initially issued pursuant to referendum.

This legislation was successfully passed in November, 2003 that would address the unintended consequences of the property tax cap and authorize the issuance of non-referendum bonds by park districts annually for critical capital improvements, maintenance and repairs.

### Initiatives

The Park District continues to focus on maintaining and improving park district assets. District-wide maintenance projects include the restoration of the Lake Ellyn boathouse, improvements to athletic fields, a community-wide native restoration project, a tree maintenance plan, a playground replacement plan, improvements to various park district pathways within the community, and a continue focus on improving customer service and internal efficiencies.

## **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was not aware of any existing circumstances that would adversely affect its financial health in the near future.

## **Contacting the District's Financial Management**

This financial report is designed to provide a general overview of the District's finances, comply with finance related laws and regulations, and demonstrate the District's commitment to public accountability. If you have any questions about this report or would like to request additional information, please contact Nicholas Cinquegrani, Superintendent of Finance and Personnel, Glen Ellyn Park District, 185 Spring Avenue, Glen Ellyn, IL 60137.

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

Fund Financial Statements

Governmental Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Statement of Net Position**

**December 31, 2019**

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**See Following Page**

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Statement of Net Position  
December 31, 2019**

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	<u>Governmental Activities</u>
<b>ASSETS</b>	
Current Assets	
Cash and Investments	\$ 8,350,466
Receivables - Net of Allowances	5,854,258
Due from Other Governments	<u>200,000</u>
Total Current Assets	<u>14,404,724</u>
Noncurrent Assets	
Capital Assets	
Nondepreciable	21,753,765
Depreciable	47,213,913
Accumulated Depreciation	<u>(21,484,828)</u>
Total Noncurrent Assets	<u>47,482,850</u>
Total Assets	<u>61,887,574</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Items - IMRF	195,729
Deferred Items - RBP	<u>5,409</u>
Total Deferred Outflows of Resources	<u>201,138</u>
Total Assets and Deferred Outflows of Resources	<u>62,088,712</u>

The notes to the financial statements are an integral part of this statement.

<b>LIABILITIES</b>	<u>Governmental Activities</u>
Current Liabilities	
Accounts Payable	\$ 957,645
Accrued Payroll	86,489
Accrued Interest Payable	7,660
Other Payables	1,927,752
Current Portion of Long-Term Debt	1,212,047
Total Current Liabilities	<u>4,191,593</u>
Noncurrent Liabilities	
Compensated Absences Payable	142,838
Net Pension Liability - IMRF	238,577
Total OPEB Liability - RBP	123,873
General Obligation Bonds Payable - Net	2,415,337
Total Noncurrent Liabilities	<u>2,920,625</u>
Total Liabilities	<u>7,112,218</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	5,532,804
Deferred Items - IMRF	685,844
Deferred Items - RBP	13,560
Total Deferred Inflows of Resources	<u>6,232,208</u>
Total Liabilities and Deferred Inflows of Resources	<u>13,344,426</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	43,891,175
Restricted	
Special Levies	
Culture and Recreation	2,056,960
Working Cash	200,000
Debt Service	2,579
Cash in Lieu of Land Donations	241,781
Unrestricted	<u>2,351,791</u>
Total Net Position	<u>48,744,286</u>

The notes to the financial statements are an integral part of this statement.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Statement of Activities**

**For the Fiscal Year Ended December 31, 2019**

	Program Revenues			Net (Expenses)/ Revenues
	Expenses	Charges for Services	Capital Grants/ Contributions	
Governmental Activities				
General Government	\$ 2,006,586	—	—	(2,006,586)
Recreation	9,395,759	6,993,913	400,000	(2,001,846)
Interest on Long-Term Debt	65,312	—	—	(65,312)
Total Governmental Activities	<u>11,467,657</u>	<u>6,993,913</u>	<u>400,000</u>	<u>(4,073,744)</u>

General Revenues

Taxes	
Property Taxes	5,260,377
Replacement Taxes	175,838
Interest	171,052
Miscellaneous	347,183
	<u>5,954,450</u>
Change in Net Position	1,880,706
Net Position - Beginning	<u>46,863,580</u>
Net Position - Ending	<u><u>48,744,286</u></u>

The notes to the financial statements are an integral part of this statement.



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Balance Sheet - Governmental Funds**

**December 31, 2019**

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**See Following Page**

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Balance Sheet - Governmental Funds**

**December 31, 2019**

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	<u>General</u>
<b>ASSETS</b>	
Cash and Investments	\$ 1,734,749
Receivables - Net of Allowances	
Taxes	2,134,044
Other	—
Due from Other Governments	—
	<hr/>
Total Assets	<u><u>3,868,793</u></u>
<b>LIABILITIES</b>	
Accounts Payable	78,093
Accrued Payroll	32,241
Other Payables	—
Total Liabilities	<hr/> <u>110,334</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	2,134,044
Total Liabilities and Deferred Inflows of Resources	<hr/> <u>2,244,378</u>
<b>FUND BALANCES</b>	
Restricted	200,000
Assigned	—
Unassigned	1,424,415
Total Fund Balances	<hr/> <u>1,624,415</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<hr/> <u><u>3,868,793</u></u>

The notes to the financial statements are an integral part of this statement.

Special Revenue		Debt Service	Capital Projects		Nonmajor	Totals
Recreation	Recreation for the Handicapped		Capital Projects	Asset Replacement	Cash in Lieu of Donations	
4,253,185	203,439	10,239	497,666	1,409,407	241,781	8,350,466
1,419,688	750,000	1,229,072	—	—	—	5,532,804
321,454	—	—	—	—	—	321,454
—	—	—	200,000	—	—	200,000
<u>5,994,327</u>	<u>953,439</u>	<u>1,239,311</u>	<u>697,666</u>	<u>1,409,407</u>	<u>241,781</u>	<u>14,404,724</u>
174,076	458	—	697,666	7,352	—	957,645
52,632	1,616	—	—	—	—	86,489
1,927,752	—	—	—	—	—	1,927,752
<u>2,154,460</u>	<u>2,074</u>	<u>—</u>	<u>697,666</u>	<u>7,352</u>	<u>—</u>	<u>2,971,886</u>
1,419,688	750,000	1,229,072	—	—	—	5,532,804
<u>3,574,148</u>	<u>752,074</u>	<u>1,229,072</u>	<u>697,666</u>	<u>7,352</u>	<u>—</u>	<u>8,504,690</u>
1,855,595	201,365	10,239	—	—	241,781	2,508,980
564,584	—	—	—	1,402,055	—	1,966,639
—	—	—	—	—	—	1,424,415
<u>2,420,179</u>	<u>201,365</u>	<u>10,239</u>	<u>—</u>	<u>1,402,055</u>	<u>241,781</u>	<u>5,900,034</u>
<u>5,994,327</u>	<u>953,439</u>	<u>1,239,311</u>	<u>697,666</u>	<u>1,409,407</u>	<u>241,781</u>	<u>14,404,724</u>

The notes to the financial statements are an integral part of this statement.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities**

**December 31, 2019**

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<b>Total Governmental Fund Balances</b>	<b>\$ 5,900,034</b>
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.	47,482,850
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Deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Deferred Items - IMRF	(490,115)
Deferred Items - RBP	(8,151)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Compensated Absences Payable	(178,547)
Net Pension Liability - IMRF	(238,577)
Total OPEB Liability - RBP	(123,873)
General Obligation Bonds Payable - Net	(3,591,675)
Accrued Interest Payable	(7,660)

<b>Net Position of Governmental Activities</b>	<b><u>48,744,286</u></b>
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**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
For the Fiscal Year Ended December 31, 2019**

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**See Following Page**

GLEN ELLYN PARK DISTRICT, ILLINOIS

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
For the Fiscal Year Ended December 31, 2019

	<u>Special</u>	
	<u>General</u>	<u>Recreation</u>
Revenues		
Taxes	\$ 2,111,755	1,463,979
Intergovernmental	—	—
Charges for Services	—	6,350,954
Rental Income	—	630,159
Interest	72,244	83,043
Miscellaneous	8,318	163,356
Total Revenues	<u>2,192,317</u>	<u>8,691,491</u>
Expenditures		
Current		
General Government	2,103,378	—
Recreation	—	6,986,446
Capital Projects	802	—
Debt Service		
Principal Retirement	—	—
Interest and Fiscal Charges	—	—
Total Expenditures	<u>2,104,180</u>	<u>6,986,446</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>88,137</u>	<u>1,705,045</u>
Other Financing Sources (Uses)		
Debt Issuace	—	—
Disposal of Capital Assets	—	—
Transfers In	83,657	—
Transfers Out	(127,374)	(1,587,345)
	<u>(43,717)</u>	<u>(1,587,345)</u>
Net Change in Fund Balances	44,420	117,700
Fund Balances - Beginning	<u>1,579,995</u>	<u>2,302,479</u>
Fund Balances - Ending	<u><u>1,624,415</u></u>	<u><u>2,420,179</u></u>

The notes to the financial statements are an integral part of this statement.

Revenue Recreation for the Handicapped	Debt Service	Capital Projects		Nonmajor Cash in Lieu of Donation	Totals
		Capital Projects	Asset Replacement		
695,507	1,164,974	—	—	—	5,436,215
—	—	400,000	—	—	400,000
—	—	—	—	—	6,350,954
—	—	—	—	—	630,159
49	2,000	12,806	372	538	171,052
11,982	—	6,931	32,500	124,096	347,183
707,538	1,166,974	419,737	32,872	124,634	13,335,563
—	—	—	—	—	2,103,378
400,371	—	—	—	—	7,386,817
607,247	—	4,498,455	393,352	57,894	5,557,750
—	1,095,000	—	—	—	1,095,000
—	60,242	24,204	—	—	84,446
1,007,618	1,155,242	4,522,659	393,352	57,894	16,227,391
(300,080)	11,732	(4,102,922)	(360,480)	66,740	(2,891,828)
—	—	2,673,000	—	—	2,673,000
—	—	—	12,800	—	12,800
—	—	1,469,518	1,739,501	—	3,292,676
—	(2,000)	(106,439)	(1,469,518)	—	(3,292,676)
—	(2,000)	4,036,079	282,783	—	2,685,800
(300,080)	9,732	(66,843)	(77,697)	66,740	(206,028)
501,445	507	66,843	1,479,752	175,041	6,106,062
201,365	10,239	—	1,402,055	241,781	5,900,034

The notes to the financial statements are an integral part of this statement.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the  
Governmental Funds to the Statement of Activities - Governmental Activities  
For the Fiscal Year Ended December 31, 2019**

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**Net Change in Fund Balances - Total Governmental Funds** \$ (206,028)

Amounts reported for governmental activities in the Statement of Activities  
are different because:

Governmental funds report capital outlays as expenditures. However, in the  
Statement of Activities the cost of those assets is allocated over their estimated  
useful lives and reported as depreciation expense.

Capital Outlays	5,034,102
Depreciation Expense	(1,559,353)
Disposals - Cost	(69,080)
Disposals - Accumulated Depreciation	65,171

The net effect of deferred outflows (inflows) of resources related  
to the pensions not reported in the funds.

Change in Deferred Items - IMRF	(869,470)
Change in Deferred Items - RBP	(4,192)

The issuance of long-term debt provides current financial resources to  
governmental funds, while the repayment of the principal on long-term  
debt consumes the current financial resources of the governmental funds.

Deductions to Compensated Absences Payable	14,179
Deductions to Net Pension Liability - IMRF	1,032,386
Deductions to Total OPEB Liability - RBP	1,857
Issuance of Debt	(2,673,000)
Retirement of Debt	1,095,000
Amortization of Bond Premium	24,338

Changes to accrued interest on long-term debt in the Statement of Activities  
does not require the use of current financial resources and, therefore, are not  
reported as expenditures in the governmental funds.

(5,204)

**Changes in Net Position of Governmental Activities**

1,880,706

The notes to the financial statements are an integral part of this statement.



# **GLEN ELLYN PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2019**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Glen Ellyn Park District (District) of Illinois is duly organized and existing under the provisions of the laws of the State of Illinois. The District is operating under the provisions of the Park District Code of the State of Illinois approved July 8, 1947 and under all laws amendatory thereto. The District operates under the commissioner-director form of government. The District provides a variety of recreational facilities, programs and services.

#### **REPORTING ENTITY**

In determining the financial reporting entity, the District complies with the provisions of GASB Statement No. 61 "The Financial Reporting Omnibus - an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the District. Based upon the criteria set forth in the GASB Statement No. 61, there are no component units included in the reporting entity.

In April 2004, the Glen Ellyn Parks Foundation (the Foundation) was formed. The purpose of the Foundation is to promote the use of District resources and services, increase the recreational and educational programs offered by the District, establish open space areas for the benefit of the general public, and acquire, hold and convey land for future public parks and outdoor recreational areas. The Foundation also receives gifts, bequests and endowments for the benefit of the District. The Foundation is governed by a separately elected Board of Trustees, and is not controlled by the District. The Foundation is not considered a component unit of the District, and the financial activity of the Foundation is not included in these financial statements as it is not significant to the District.

#### **BASIS OF PRESENTATION**

##### **Government-Wide Statements**

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds). The District's recreation and general administrative services are classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities column is (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The District's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The District first utilizes restricted resources to finance qualifying activities.

# **GLEN ELLYN PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2019**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **BASIS OF PRESENTATION - Continued**

##### **Government-Wide Statements - Continued**

The government-wide Statement of Activities reports both the gross and net cost of each of the District's functions (culture and recreation, etc.). The functions are supported by general government revenues (property and personal property replacement taxes, certain intergovernmental revenues, interest income, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function) are normally covered by general revenue (property tax, intergovernmental revenues, interest income, etc.). The District does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds, which is recorded as a transfer.

This government-wide focus is more on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

##### **Fund Financial Statements**

The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. All of the District funds are reported as governmental funds. The emphasis in fund financial statements is on the major funds. Nonmajor funds by category are summarized into a single column.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental funds combined) for the determination of major funds. The District electively added funds, as major funds, which either had debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

A fund is considered major if it is a primary operating fund of the District or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the District:

#### Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the District:

*General Fund* is the general operating fund of the District. It accounts for all revenues and expenditures of the District which are not accounted for in other funds. The General Fund is a major fund.

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The District maintains two special revenue funds. The Recreation Fund, a major fund, is used to account for revenues and expenditures related to the establishment and maintenance of the following programs: sports and fitness, visual and performing arts, youth and adult general interest, camps, teens, preschoolers, seniors and aquatics. The Recreation for the Handicapped Fund, also a major fund, is used to account for revenues and expenditures related to the provision of recreational services for disabled individuals. Both the Recreation and the Recreation for the Handicapped Funds report charges for services for recreation programs and property taxes as the major revenue sources, both of which are restricted to culture and recreation programs administered by the funds.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

##### Governmental Funds - Continued

*Debt Service Funds* are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a major fund.

*Capital Projects Funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities. The District maintains three capital projects funds. The Capital Projects Fund is treated as a major fund and is used to account for the proceeds of bonds and expenditures restricted for capital improvements. The Asset Replacement Fund, also a major fund, is used to account for funds assigned for future capital maintenance, replacements, and improvements. Funds are derived from surplus operating income in excess of the levels established in the District's fund balance policy.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

##### Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. In the fund financial statements, the “current financial resources” measurement focus is used as appropriate.

All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

# **GLEN ELLYN PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2019**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued**

##### **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. The District recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

#### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY**

##### **Cash and Investments**

For purpose of the Statement of Net Position, the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the District's investments are in 2a7-like investment pools that are measured at the net asset value per share determined by the pool.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued**

**Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

**Receivables**

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes.

**Capital Assets**

Capital assets purchased or acquired with an original cost of more than \$10,000, are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expenses as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the District as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Land Improvements	20 Years
Buildings	20 - 50 Years
Infrastructure	50 Years
Machinery and Equipment	10 - 20 Years
Vehicles	8 Years

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

##### Compensated Absences

The District accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as “terminal leave” prior to retirement.

All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

##### Deferred Outflows/Inflows of Resources

Deferred outflow/inflow of resources represents an acquisition/reduction of net position that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

##### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# **GLEN ELLYN PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2019**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued**

##### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

### **NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

#### **BUDGETARY INFORMATION**

The Combined Budget and Appropriation Ordinance are prepared in tentative form by the Executive Director of Parks and Recreation, and are made available by the District Secretary for public inspection 30 days prior to final Board action. A public hearing is held on the tentative budget to obtain taxpayer comments.

Prior to January 1, the appropriations are legally enacted through the passage of a combined budget and appropriation ordinance. All actual expenditures contained herein have been compared to the annual appropriation.

The Board of Park Commissioners may:

Amend the Budget and Appropriation Ordinance in the same manner as its original enactment.

Transfer between items of any fund not exceeding in the aggregate 10% of the total amount appropriated in such fund.

After six months of the fiscal year, by two-thirds vote, transfer any appropriation item that it anticipates will be unexpended, to any other appropriation item.



# **GLEN ELLYN PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2019**

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### **NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued**

#### **BUDGETARY INFORMATION - Continued**

All appropriations lapse at year-end. Expenditures may not legally exceed budgeted appropriations at the fund level. No appropriation amendments were necessary during the year. Management cannot amend the Budget and Appropriation Ordinance.

Budgetary funds are controlled by an integrated budgetary accounting system in accordance with various legal requirements that govern the District.

### **NOTE 3 - DETAIL NOTES ON ALL FUNDS**

#### **DEPOSITS AND INVESTMENTS**

The District maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "cash and investments." In addition, investments are separately held by several of the District's funds.

Permitted Deposits and Investments - Statutes authorize the District to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, the Illinois Funds, the Illinois Metropolitan Investment Fund, and the Illinois Park District Liquid Asset Fund.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### DEPOSITS AND INVESTMENTS - Continued

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

The Illinois Metropolitan Investment Fund (IMET) is a non-for-profit investment trust formed pursuant to the Illinois Municipal Code. IMET is managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an Investment Company. Investments in IMET are valued at the share price, the price for which the investment could be sold.

The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund is composed of finance officials and treasurers all of whom are employees of the Illinois public agencies, which are investors in the Illinois Park District Liquid Asset Fund. The Illinois Park District Liquid Asset Fund is not registered with the SEC as an investment company. Investments in the Illinois Park District Liquid Asset Fund are valued at the share price, the price for which the investment could be sold.

#### Interest Rate Risk, Credit Risk, Concentration Risk, and Custodial Credit Risk

*Deposits.* At year-end, the carrying amount of the District's deposits totaled \$154,390 and the bank balances totaled \$342,862. In addition, the District has \$3,924,496 invested in the Illinois Funds, \$4,061,817 invested in IMET, and \$209,763 invested in IPDLAF.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy limits its exposure to interest rate risk by requiring that the investment portfolio remain sufficiently liquid to enable the District to meet all of its reasonably anticipated operating requirements. The District's investments in the Illinois Funds, IMET and IPDLAF have an average maturity of less than one year.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments in commercial paper, corporate bonds and mutual funds to the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy does not further limit investment choices besides those authorized under state statute. As of December 31, 2019, the District's investment in the Illinois Funds and IPDLAF were rated AAAM by Standard & Poor's and the District's investment in IMET Convenience Fund was not rated.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### DEPOSITS AND INVESTMENTS - Continued

##### Interest Rate Risk, Credit Risk, Concentration Risk, and Custodial Credit Risk - Continued

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, with the collateral held by the District or the Federal Reserve Bank of Chicago. At year-end, the entire amount of the bank balance of the deposits was covered by federal depository or equivalent insurance. For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. To limit its exposure, the District's investment policy requires all security transactions that are exposed to custodial credit risk to be processed on a delivery versus payment basis with the underlying investments held by an independent third-party custodian and evidenced by safekeeping receipts. At December 31, 2019, the District's investment in the Illinois Funds, IMET and IPDLAF are not subject to custodial credit risk.

*Concentration Risk.* Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy diversifies its investments by:

- Limiting investments to avoid overconcentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities);
- Limiting investment in securities that have higher credit risks;
- Investing in securities with varying maturities; and
- Continuously investing a portion of the portfolio in readily available funds such as local government investment pool (LGIP's), money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

At year-end, the District does not have any investments over 5 percent of total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

#### PROPERTY TAXES

Property taxes for 2018 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by DuPage County and are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**INTERFUND TRANSFERS**

Interfund transfers for the year consisted of the following:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
General	Recreation	\$ 81,657 (2)
General	Debt Service	2,000 (1)
Asset Replacement	Recreation	1,505,688 (1)
Asset Replacement	General	127,374 (1)
Asset Replacement	Capital Projects	106,439 (1)
Capital Projects	Asset Replacement	<u>1,469,518 (3)</u>
		<u><u>3,292,676</u></u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues collected in the Recreation and Asset Replacement funds to finance various programs accounted for in the General Fund in accordance with budgetary authorizations, and (3) move funds from the Asset Replacement Fund to Capital Projects Fund for future capital purchases.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements  
December 31, 2019**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**CAPITAL ASSETS**

**Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decrease	Ending Balances
<b>Nondepreciable Capital Assets</b>				
Land	\$ 16,588,320	477,772	—	17,066,092
Construction in Progress	655,822	4,031,851	—	4,687,673
	<u>17,244,142</u>	<u>4,509,623</u>	<u>—</u>	<u>21,753,765</u>
<b>Depreciable Capital Assets</b>				
Land Improvements	16,910,802	166,310	—	17,077,112
Buildings	25,465,917	—	—	25,465,917
Infrastructure	631,185	—	—	631,185
Machinery and Equipment	2,915,126	286,816	50,251	3,151,691
Vehicles	835,484	71,353	18,829	888,008
	<u>46,758,514</u>	<u>524,479</u>	<u>69,080</u>	<u>47,213,913</u>
<b>Less Accumulated Depreciation</b>				
Land Improvements	7,654,702	712,627	—	8,367,329
Buildings	10,012,275	589,112	—	10,601,387
Infrastructure	104,300	10,513	—	114,813
Machinery and Equipment	1,757,056	164,374	46,342	1,875,088
Vehicles	462,313	82,727	18,829	526,211
	<u>19,990,646</u>	<u>1,559,353</u>	<u>65,171</u>	<u>21,484,828</u>
<b>Total Net Depreciable Capital Assets</b>	<u>26,767,868</u>	<u>(1,034,874)</u>	<u>3,909</u>	<u>25,729,085</u>
<b>Total Net Capital Assets</b>	<u>44,012,010</u>	<u>3,474,749</u>	<u>3,909</u>	<u>47,482,850</u>

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 77,968
Recreation	<u>1,481,385</u>
	<u>1,559,353</u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT**

**General Obligation Bonds**

The District issues general obligation limited tax park bonds to provide funds for the acquisition and construction of major capital facilities. General obligation limited tax park bonds are direct obligations and pledge the full faith and credit of the District. General obligation bonds currently outstanding are as follows:

Issue	Beginning Balances	Issuances	Retirements	Ending Balances
General Obligation Limited Tax Refunding Park Bonds of 2016 - Due in annual installments of \$370,000 to \$1,095,000 plus interest at 3.00% through December 15, 2021.	\$ 1,965,000	—	1,095,000	870,000
General Obligation Limited Tax Park Bonds of 2019 - Due in installments of \$652,000 to \$1,208,000 plus interest at 1.71% through December 15, 2022.	—	2,673,000	—	2,673,000
	1,965,000	2,673,000	1,095,000	3,543,000

**Long-Term Liability Activity**

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
<b>Governmental Activities</b>					
Compensated Absences	\$ 192,726	14,179	28,358	178,547	35,709
Net Pension Liability - IMRF	1,270,963	—	1,032,386	238,577	—
Total OPEB Liability - RBP	125,730	—	1,857	123,873	—
General Obligation Bonds	1,965,000	2,673,000	1,095,000	3,543,000	1,152,000
Plus: Unamortized Premium	73,013	—	24,338	48,675	24,338
	3,627,432	2,687,179	2,181,939	4,132,672	1,212,047

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT - Continued**

**Long-Term Liability Activity - Continued**

For the governmental activities, the compensated absences, the net pension liability, and the total OPEB liability are liquidated by the General Fund and the Recreation Fund. Payments on the general obligation bonds are made by the Debt Service Fund, and payments on the installment contracts are made by the Capital Projects Fund.

**Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year	General Obligation Bonds	
	Principal	Interest
2020	\$ 1,152,000	76,887
2021	1,183,000	45,660
2022	1,208,000	20,656
	<u>3,543,000</u>	<u>143,203</u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**LONG-TERM DEBT - Continued**

**Legal Debt Margin**

Chapter 70, Section 1205/6-2 of the Illinois Compiled Statutes provides "...for the payment of land condemned or purchased for parks or boulevards, for the building, maintaining, improving and protection of the same and for the payment of the expenses incident thereto, or for the acquisition of real estate and lands to be used as a site for an armory, any park district is authorized to issue the bonds or notes of such park district and pledge its property and credit therefore to an amount including existing indebtedness of such district so that the aggregate indebtedness of such district does not exceed 2.875% of the value of the taxable property therein, to be ascertained by the last assessment for state and county taxes previous to the issue from time to time of such bonds or notes or, until January 1, 1983, if greater, the sum that is produced by multiplying the district's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979, if a petition, signed by voters in number equal to not less than 2% of the voters of the district, who voted at the last general election in the district, asking that the authorized aggregate indebtedness of the district be increased to not more that .575% of the value of the taxable property therein, is presented to the Board and such increase is approved by the voters of the district at a referendum held on the question."

Assessed Valuation - 2018	<u>\$ 1,741,293,417</u>
Legal Debt Limit - 2.875% of Assessed Value	50,062,186
Amount of Debt Applicable to Limit	<u>3,543,000</u>
Legal Debt Margin	<u>46,519,186</u>
Non-Referendum Legal Debt Limit	
0.575% of Assessed Valuation	10,012,437
Amount of Debt Applicable to Debt Limit	<u>3,543,000</u>
Non-Referendum Legal Debt Margin	<u>6,469,437</u>



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements  
December 31, 2019**

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**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**NET POSITION CLASSIFICATIONS**

Net investment in capital assets was comprised of the following as of December 31, 2019:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 47,482,850
Less Capital Related Debt:	
General Obligation Limited Tax Refunding Park Bonds of	(3,543,000)
Unamortized Premium on Debt Issuance	<u>(48,675)</u>
Net Investment in Capital Assets	<u><u>43,891,175</u></u>

**FUND BALANCE CLASSIFICATIONS**

In the governmental funds financial statements, the District considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The District first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance.* Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance.* Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Commissioners; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements  
December 31, 2019**

**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**FUND BALANCE CLASSIFICATIONS - Continued**

*Assigned Fund Balance.* Consists of amounts that are constrained by the Board of Commissioners' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Commissioners itself or b) a body or official to which the Board of Commissioners has delegated the authority to assign amounts to be used for specific purposes. The District's highest level of decision-making authority is the Board of Commissioners, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance.* Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

*Minimum Fund Balance Policy.* The District's policy manual states that the unrestricted fund balance of the General Fund target should represent no less than three months and no more than six months of operating expenditures. The portion of the Special Revenue Funds fund balance derived from property taxes will be legally restricted. The remaining fund balance amount will be targeted at a minimum level of 25% of annual budgeted expenditures.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	Special Revenue			Debt Service	Capital Projects		Nonmajor	Totals
	General	Recreation	Recreation for the Handicapped		Capital Projects	Asset Replacement	Cash in Lieu of Land Donations	
<b>Fund Balances</b>								
Restricted								
Property Tax Levies								
Recreational Programming, Facility Maintenance, and Future Recreation Capital	\$ —	1,855,595	201,365	—	—	—	—	2,056,960
Working Cash	200,000	—	—	—	—	—	—	200,000
Debt Service Reserves	—	—	—	10,239	—	—	—	10,239
Park Improvement Projects	—	—	—	—	—	—	—	—
Cash in Lieu of Land Donations	—	—	—	—	—	—	241,781	241,781
	<u>200,000</u>	<u>1,855,595</u>	<u>201,365</u>	<u>10,239</u>	<u>—</u>	<u>—</u>	<u>241,781</u>	<u>2,508,980</u>
Assigned								
Sports Program	—	564,584	—	—	—	—	—	564,584
Ackerman Improvements	—	—	—	—	—	204,686	—	204,686
Maryknoll Improvements	—	—	—	—	—	85,467	—	85,467
Platform Facility Improvements	—	—	—	—	—	20,000	—	20,000
Equipment Replacement	—	—	—	—	—	304,010	—	304,010
Asset Replacement	—	—	—	—	—	787,892	—	787,892
	<u>—</u>	<u>564,584</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>1,402,055</u>	<u>—</u>	<u>1,966,639</u>
Unassigned	<u>1,424,415</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>1,424,415</u>
<b>Total Fund Balances</b>	<u><u>1,624,415</u></u>	<u><u>2,420,179</u></u>	<u><u>201,365</u></u>	<u><u>10,239</u></u>	<u><u>—</u></u>	<u><u>1,402,055</u></u>	<u><u>241,781</u></u>	<u><u>5,900,034</u></u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

**NOTE 4 - OTHER INFORMATION**

**RISK MANAGEMENT**

**Park District Risk Management Agency (PDRMA)**

The District is exposed to various risks related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and net income losses. Since 1991, the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program, a joint risk management pool of park and forest preserve districts, and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials', employment practices liability and workers compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. The following table is a summary of the coverage in effect as of January 1, 2019 to January 1, 2020:

<b>Coverage</b>	<b>Member Deductible</b>	<b>PDRMA Self-Insured Retention</b>	<b>Limits</b>
<b>PROPERTY</b>			
Property/Bldg/Contents			
All Losses Per Occurrence	\$1,000	\$1,000,000	\$1,000,000,000/All Members
Flood/Except Zones A & V	\$1,000	\$1,000,000	\$250,000,000/Occurrence/Annual Aggregate
Flood, Zones A & V	\$1,000	\$1,000,000	\$200,000,000/Occurrence/Annual Aggregate
Earthquake Shock	\$1,000	\$100,000	\$100,000,000/Occurrence/Annual Aggregate
Auto Physical Damage			
Comprehensive and Collision	\$1,000	\$1,000,000	Included
Course of Construction	\$1,000	Included	\$25,000,000
Business Interruption, Rental			
Income, Tax Income Combined	\$1,000		\$100,000,000/Reported Values
			\$500,000/\$2,500,000/Non-Reported Values
Service Interruption	24 Hours	N/A	\$25,000,000
Boiler and Machinery			\$100,000,000 Equipment Breakdown
Property Damage	\$1,000	\$9,000	Property Damage - Included
Business Income	48 Hours	N/A	Included
Fidelity and Crime	\$1,000	\$24,000	\$2,000,000/Occurrence
Seasonal Employees	\$1,000	\$9,000	\$1,000,000/Occurrence
Blanket Bond	\$1,000	\$24,000	\$2,000,000/Occurrence
<b>WORKERS COMPENSATION</b>			
Employers Liability	N/A	\$500,000	Statutory
		\$500,000	\$3,500,000 Employers Liability

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements  
December 31, 2019**

**NOTE 4 - OTHER INFORMATION - Continued**

**RISK MANAGEMENT - Continued**

**Park District Risk Management Agency (PDRMA) - Continued**

<b>Coverage</b>	<b>Member Deductible</b>	<b>PDRMA Self- Insured Retention</b>	<b>Limits</b>
<b>LIABILITY</b>			
General	None	\$500,000	\$21,500,000/Occurrence
Auto Liability	None	\$500,000	\$21,500,000/Occurrence
Employment Practices	None	\$500,000	\$21,500,000/Occurrence
Public Officials' Liability	None	\$500,000	\$21,500,000/Occurrence
Law Enforcement Liability	None	\$500,000	\$21,500,000/Occurrence
Uninsured/Underinsured Motorists	None	\$500,000	\$1,000,000/Occurrence
<b>POLLUTION LIABILITY</b>			
Liability - Third Party	None	\$25,000	\$5,000,000/Occurrence
Property - First Party	\$1,000	\$24,000	\$30,000,000 3 Year Aggregate
<b>OUTBREAK EXPENSE</b>			
Outbreak Expense	24 Hours	N/A	\$15,000 per Day
			\$1,000,000 Aggregate Policy Limit
<b>INFORMATION SECURITY AND PRIVACY INSURANCE WITH ELECTRONIC MEDIA</b>			
<b>LIABILITY COVERAGE</b>			
Information Security & Privacy			
Liability	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Privacy Notification, Costs	None	\$100,000	\$500,000/Occurrence/Annual Aggregate
Regulatory Defense & Penalties	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Website Media Content Liability	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Cyber Extortion	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Data Protection & Business			
Interruption	\$1,000	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
First Party Business Interruption	8 Hours	\$100,000	\$50,000 Hourly Sublimit/\$50,000 Forensic
			Exp./\$150,000 Dependent Bus. Interruption
<b>VOLUNTEER MEDICAL ACCIDENT</b>			
Volunteer Medical Accident	None	\$5,000	\$5,000 Medical Expense and AD&D
			Excess of any other Collectible Insurance
<b>UNDERGROUND STORAGE TANK LIABILITY</b>			
Underground Storage Tank Liability	None	N/A	\$10,000, Follows Illinois Leaking
			Underground Tank Fund
<b>UNEMPLOYMENT COMPENSATION</b>			
Unemployment Compensation	N/A	N/A	Statutory

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the District.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 4 - OTHER INFORMATION - Continued

#### RISK MANAGEMENT - Continued

##### Park District Risk Management Agency (PDRMA) - Continued

As a member of PDRMA's Property/Casualty Program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body.

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigations and settlement, and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's Property/Casualty Program balance sheet at December 31, 2018 and the statement of revenues and expenses for the period ending December 31, 2018. The District's portion of the overall equity of the pool is 0.581% or \$281,336.

Assets	\$ 64,598,180
Deferred Outflows of Resources - Pensions	735,579
Liabilities	20,358,043
Deferred Inflows of Resources - Pension	1,157,368
Total Net Position	43,818,350
Revenues	18,891,688
Expenditures	18,647,660

Since 98.39% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the Member Balances are adjusted annually as more recent loss information becomes available.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 4 - OTHER INFORMATION - Continued

#### RISK MANAGEMENT - Continued

##### Park District Risk Management Agency (PDRMA) Health Program

Since 1993, the District has been a member of the Park District Risk Management Agency (PDRMA) Health Program, a health insurance pool of park districts, special recreation associations, and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$250,000. Until January 1, 2001 the PDRMA Health Program was a separate legal entity formerly known as the Illinois Park Employees Health Network (IPEHN).

Members can choose to provide any combination of coverages available to their employees, and pay premiums accordingly.

As a member of the PDRMA Health Program, the District is represented on the Health Program Council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and PDRMA Health Program is governed by a contract and by-laws that have been adopted by a resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

The following represents a summary of PDRMA's Health Program balance sheet at December 31, 2018 and the statement of revenues and expenses for the period ending December 31, 2018.

Assets	\$ 22,903,252
Deferred Outflows of Resources - Pensions	427,851
Liabilities	5,148,899
Deferred Inflows of Resources - Pension	(5,600)
Total Net Position	18,187,802
Revenues	37,577,537
Expenditures	35,295,144

A large percentage of PDRMA's liabilities are reserves for losses and loss adjustment expenses, which are based on an actuarial estimate of the ultimate losses incurred.

# **GLEN ELLYN PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2019**

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### **NOTE 4 - OTHER INFORMATION - Continued**

#### **RISK MANAGEMENT - Continued**

##### **Unemployment Insurance**

The District is subject to the State of Illinois Unemployment Compensation Act and has elected the reimbursing employer option for providing unemployment insurance benefits for eligible former employees. The District reimburses the State for claims paid by the State.

#### **DEFERRED COMPENSATION PLAN**

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all District employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, deaths or unforeseeable emergency. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are held in Trust for the exclusive benefit of all participants and beneficiaries. It is the opinion of the District's legal counsel that the District has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor. As the plan assets are held in trust for the sole benefit of the participants, they are not reported on the District's balance sheet.

#### **CONTINGENT LIABILITIES**

##### **Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

##### **Litigation**

The District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the District's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the District.

#### **SUBSEQUENT EVENT**

Subsequent to the date of the financial statements and prior to the audit opinion date, the World Health Organization declared the COVID-19 virus a public health emergency. As of the date of this report, the extent of the impact of COVID-19 on the District's operations and financial position cannot be determined.

## **GLEN ELLYN PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2019**

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#### **NOTE 4 - OTHER INFORMATION - Continued**

##### **JOINT VENTURE**

###### **Western DuPage Special Recreation Association (WDSRA)**

The District is a member of the Western DuPage Special Recreation Association (WDSRA), an association of seven other area park districts, and one municipality that provides recreational programs and other activities for handicapped and impaired individuals. Each member agency shares equally in WDSRA, and generally provides funding based on up to 0.0400 cents per \$100 of its equalized assessed valuation. The District contributed \$332,890 to WDSRA during the current fiscal year.

The District does not have a direct financial interest in WDSRA and, therefore, its investment therein is not reported within the financial statements. Upon dissolution of WDSRA, the assets, if any, shall be divided between the members, in accordance with equitable formula, as determined by a unanimous vote of WDSRA's Board of Directors. Complete separate financial statements for WDSRA can be obtained from WDSRA administrative offices at 116 Schmale Road, Carol Stream, Illinois.

##### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN**

###### **Illinois Municipal Retirement Fund (IMRF)**

The District contributes to the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at [www.imrf.org](http://www.imrf.org). The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

###### **Plan Descriptions**

*Plan Administration.* All hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Plan Descriptions - Continued**

*Benefits Provided - Continued.* IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2019, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	35
Inactive Plan Members Entitled to but not yet Receiving Benefits	56
Active Plan Members	<u>55</u>
Total	<u><u>146</u></u>

*Contributions.* As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended December 31, 2019, the District's contribution was 8.35% of covered payroll.

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

##### Plan Descriptions - Continued

*Net Pension Liability.* The District's net pension liability was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability was determined by an actuarial valuation performed, as of December 31, 2019, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Market
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	3.35% to 14.25%
Cost of Living Adjustments	2.50%
Inflation	2.50%

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality tables was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Plan Descriptions - Continued**

*Actuarial Assumptions - Continued.*

<u>Asset Class</u>	<u>Target</u>	<u>Long-Term Expected Real Rate of Return</u>
Fixed Income	28.00%	3.00%
Domestic Equities	37.00%	6.85%
International Equities	18.00%	6.75%
Real Estate	9.00%	5.75%
Blended	7.00%	2.65% - 7.35%
Cash and Cash Equivalents	1.00%	2.25%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the same as the prior year. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents the pension liability/(asset) of the District calculated using the discount rate as well as what the District's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	<u>1% Decrease (6.25%)</u>	<u>Current Discount Rate (7.25%)</u>	<u>1% Increase (8.25%)</u>
Net Pension Liability/(Asset)	\$ 1,789,148	238,577	(1,035,714)

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Changes in the Net Pension Liability**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at December 31, 2018	\$ 10,859,184	9,588,221	1,270,963
Changes for the Year:			
Service Cost	217,380	—	217,380
Interest on the Total Pension Liability	780,278	—	780,278
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	63,172	—	63,172
Changes of Assumptions	—	—	—
Contributions - Employer	—	193,073	(193,073)
Contributions - Employees	—	104,166	(104,166)
Net Investment Income	—	1,764,027	(1,764,027)
Benefit Payments, Including Refunds of Employee Contributions	(410,835)	(410,835)	—
Other (Net Transfer)	—	31,950	(31,950)
Net Changes	649,995	1,682,381	(1,032,386)
Balances at December 31, 2019	11,509,179	11,270,602	238,577

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

**Illinois Municipal Retirement Fund (IMRF) - Continued**

**Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2019, the District recognized pension expense of \$30,157. At December 31, 2019, the District reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 44,793	(164,523)	(119,730)
Change in Assumptions	150,936	(83,232)	67,704
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	—	(438,089)	(438,089)
Total Deferred Amounts Related to IMRF	<u>195,729</u>	<u>(685,844)</u>	<u>(490,115)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/(Inflows) of Resources
2020	\$ (206,334)
2021	(117,436)
2022	48,024
2023	(214,369)
2024	—
Thereafter	—
Total	<u>(490,115)</u>

# GLEN ELLYN PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2019

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### NOTE 4 - OTHER INFORMATION - Continued

#### OTHER POST-EMPLOYMENT BENEFITS

##### General Information about the OPEB Plan

*Plan Description.* The District's defined benefit OPEB plan, Glen Ellyn Park District Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the District. RBP is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided.* RBP offers medical, prescription drug, dental and vision coverage. Retirees pay the full premium.

*Plan Membership.* As of September 30, 2019, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	0
Inactive Plan Members Entitled to but not yet Receiving Benefits	—
Active Plan Members	<u>28</u>
Total	<u><u>28</u></u>

##### Total OPEB Liability

The District's total OPEB liability was measured as of September 30, 2019, and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	3.39% to 10.35%
Discount Rate	2.66%
Healthcare Cost Trend Rates	
Medical	7.00% Graded to 4.50% over 17 Years
Prescription Drugs	8.00% Graded to 4.50% over 18 Years

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS - Continued**

**Total OPEB Liability - Continued**

*Actuarial Assumptions and Other Inputs - Continued.* The discount rate was based on the General Obligation Municipal Bond Rate as of September 30, 2019.

Mortality rates were based on Headcount-Weighted RP-2014 Healthy Annuitant Mortality tables projected generationally from 2015 using Scale MP-2017.

**Change in the Total OPEB Liability**

	<u>Total OPEB Liability</u>
Balance at December 31, 2018	<u>\$ 125,730</u>
Changes for the Year:	
Service Cost	7,545
Interest on the Total OPEB Liability	5,368
Changes of Benefit Terms	—
Difference Between Expected and Actual Experience	(11,018)
Changes of Assumptions or Other Inputs	5,938
Benefit Payments	<u>(9,690)</u>
Net Changes	<u>(1,857)</u>
Balance at December 31, 2019	<u><u>123,873</u></u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

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**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS - Continued**

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability, calculated using a Single Discount Rate of 2.66%, as well as what the total OPEB liability would be if it were calculated using a Single Discount Rate that is one percentage point lower or one percentage point higher:

	1% Decrease (1.66%)	Current Discount Rate (2.66%)	1% Increase (3.66%)
Total OPEB Liability	\$ 130,337	123,873	116,908

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability, calculated using a varied Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

	1% Decrease (Varies)	Healthcare Cost Trend Rates (Varies)	1% Increase (Varies)
Total OPEB Liability	\$ 110,774	123,873	138,948



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2019**

**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS - Continued**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2019, the District recognized OPEB expense of \$12,025. At December 31, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual	\$ —	(10,037)	(10,037)
Change in Assumptions	5,409	(3,523)	1,886
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	—		—
Total Deferred Amounts Related to OPEB	<u>5,409</u>	<u>(13,560)</u>	<u>(8,151)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year	Net Deferred (Inflows) of Resources
2019	\$ (888)
2020	(888)
2021	(888)
2022	(888)
2023	(888)
Thereafter	<u>(3,711)</u>
Total	<u>(8,151)</u>

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions  
Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Net Pension Liability  
Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Total OPEB Liability  
Retiree Benefits Plan
- Budgetary Comparison Schedules  
General Fund  
Recreation - Special Revenue Fund  
Recreation for the Handicapped - Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary information - budgets are adopted on a basis consistent with generally accepted accounting principles.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Illinois Municipal Retirement Fund  
Schedule of Employer Contributions  
December 31, 2019**

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 220,189	\$ 220,189	\$ —	\$ 1,989,055	11.07%
2016	223,683	223,683	—	2,015,162	11.10%
2017	236,550	236,550	—	2,076,819	11.39%
2018	231,769	231,769	—	2,155,995	10.75%
2019	193,073	193,073	—	2,312,243	8.35%

Notes to the Required Supplementary

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization	24 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.50%
Salary Increases	3.35% - 14.25%
Investment Rate of Return	7.50%
Retirement Age	See the Notes to the Financial Statements
Mortality	MP-2017 (base year 2015)

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Illinois Municipal Retirement Fund  
Schedule of Employer Contributions  
December 31, 2019**

	<u>12/31/2015</u>
Total Pension Liability	
Service Cost	\$ 206,474
Interest	672,147
Differences Between Expected and Actual Experience	269,800
Change of Assumptions	13,096
Benefit Payments, Including Refunds of Member Contributions	<u>(401,638)</u>
Net Change in Total Pension Liability	759,879
Total Pension Liability - Beginning	<u>9,071,513</u>
 Total Pension Liability - Ending	 <u><u>9,831,392</u></u>
 Plan Fiduciary Net Position	
Contributions - Employer	\$ 220,189
Contributions - Members	111,217
Net Investment Income	41,838
Benefit Payments, Including Refunds of Member Contributions	<u>(401,638)</u>
Other (Net Transfer)	<u>(71,070)</u>
Net Change in Plan Fiduciary Net Position	(99,464)
Plan Net Position - Beginning	<u>8,402,619</u>
 Plan Net Position - Ending	 <u><u>8,303,155</u></u>
 Employer's Net Pension Liability	 <u><u>\$ 1,528,237</u></u>
 Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	  84.46%
 Covered Payroll	 \$ 1,989,055
 Employer's Net Pension Liability as a Percentage of Covered Payroll	  76.83%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

12/31/2016	12/31/2017	12/31/2018	12/31/2019
224,695	220,597	209,708	217,380
728,981	755,659	765,464	780,278
(194,314)	(76,994)	(314,688)	63,172
(26,524)	(330,066)	327,324	—
(396,009)	(406,128)	(459,913)	(410,835)
336,829	163,068	527,895	649,995
9,831,392	10,168,221	10,331,289	10,859,184
10,168,221	10,331,289	10,859,184	11,509,179
223,683	236,550	231,769	193,073
90,683	93,457	97,021	104,166
569,920	1,541,159	(511,345)	1,764,027
(396,009)	(406,128)	(459,913)	(410,835)
62,115	(139,958)	52,062	31,950
550,392	1,325,080	(590,406)	1,682,381
8,303,155	8,853,547	10,178,627	9,588,221
8,853,547	10,178,627	9,588,221	11,270,602
1,314,674	152,662	1,270,963	238,577
87.07%	98.52%	88.30%	97.93%
2,015,162	2,076,819	2,155,995	2,312,243
65.24%	7.35%	58.95%	10.32%

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Retiree Benefits Plan**

**Schedule of Changes in the Employer's Total OPEB Liability**

**December 31, 2019**

	12/31/18	12/31/19
Total OPEB Liability		
Service Cost	\$ 7,958	7,545
Interest of the Total OPEB Liability	4,729	5,368
Changes of Benefit Terms	—	—
Difference Between Expected and Actual Experience	—	(11,018)
Change in Assumptions or Other Inputs	(4,395)	5,938
Benefit Payments	(9,057)	(9,690)
Net Changes	(765)	(1,857)
Total OPEB Liability - Beginning	126,495	125,730
Total OPEB Liability - Ending	125,730	123,873
Covered Payroll	\$ 1,724,181	1,752,246
Total OPEB Liability as a Percentage of	7.29%	7.07%

Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Benefit Terms.* There was no change in the retirees' share of health insurance premiums.

*Changes of Assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the trend rate each period. The following are the trend rates used in each period:

Fiscal Year	Medical	Prescription
2020	6.85%	8.75%
2021	6.70%	8.50%
2022	6.55%	8.25%
2023	6.40%	8.00%
2024	6.25%	7.75%
2025	6.10%	7.50%
2026	5.95%	7.25%
2027	5.80%	7.00%
2028	5.65%	6.75%
Ultimate	4.50%	4.50%

In 2019, there was no change in the healthcare trend rates from the prior year.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**General Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Taxes			
Property Taxes	\$ 2,093,000	2,093,000	2,023,836
Replacement Taxes	63,750	63,750	87,919
Interest	22,000	22,000	72,244
Miscellaneous	1,000	1,000	8,318
Total Revenues	<u>2,179,750</u>	<u>2,179,750</u>	<u>2,192,317</u>
Expenditures			
General Government			
Administrative	1,020,005	1,020,005	822,172
Maintenance and Improvements	1,548,339	1,548,339	1,281,206
Capital Outlay	2,500	2,500	802
Total Expenditures	<u>2,570,844</u>	<u>2,570,844</u>	<u>2,104,180</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(391,094)</u>	<u>(391,094)</u>	<u>88,137</u>
Other Financing Sources (Uses)			
Transfers In	83,657	83,657	83,657
Transfers Out	(127,374)	(127,374)	(127,374)
	<u>(43,717)</u>	<u>(43,717)</u>	<u>(43,717)</u>
Net Change In Fund Balance	<u>(434,811)</u>	<u>(434,811)</u>	44,420
Fund Balance - Beginning			<u>1,579,995</u>
Fund Balance - Ending			<u><u>1,624,415</u></u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Recreation Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Taxes			
Property Taxes	\$ 1,243,500	1,243,500	1,376,060
Replacement	63,750	63,750	87,919
Charges for Services			
Ackerman Sports and Fitness Center	1,301,500	1,301,500	1,180,374
Sunset Swimming Pool	432,000	432,000	419,460
Spring Avenue Recreation Facility	15,500	15,500	13,412
Maryknoll Park	346,000	346,000	359,710
Recreational Programs	4,496,370	4,496,370	4,377,998
Rental Income			
Ackerman Sports and Fitness Center	290,500	290,500	298,500
Sunset Swimming Pool	15,000	15,000	9,685
Main Street Recreation Center	32,000	32,000	31,654
Spring Avenue Recreation Facility	19,500	19,500	15,234
Maryknoll Park	35,500	35,500	26,551
Lake Ellyn Boathouse	125,000	125,000	120,260
Recreational Programs	118,600	118,600	128,275
Interest	35,000	35,000	83,043
Miscellaneous	135,145	135,145	163,356
Total Revenues	<u>8,704,865</u>	<u>8,704,865</u>	<u>8,691,491</u>
Expenditures			
Recreation	<u>7,192,461</u>	<u>7,192,461</u>	<u>6,986,446</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,512,404	1,512,404	1,705,045
Other Financing (Uses)			
Transfers Out	<u>(1,587,345)</u>	<u>(1,587,345)</u>	<u>(1,587,345)</u>
Net Change in Fund Balance	<u>(74,941)</u>	<u>(74,941)</u>	117,700
Fund Balance - Beginning			<u>2,302,479</u>
Fund Balance - Ending			<u><u>2,420,179</u></u>



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Recreation for the Handicapped - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Taxes			
Property Taxes	\$ 663,000	663,000	695,507
Interest	—	—	49
Miscellaneous	—	—	11,982
Total Revenues	<u>663,000</u>	<u>663,000</u>	<u>707,538</u>
Expenditures			
Recreation			
Salaries and Wages	60,800	60,800	56,548
Insurance	8,500	8,500	5,169
Contractual Services	354,474	354,474	338,654
Capital Outlay	493,400	591,428	607,247
Total Expenditures	<u>917,174</u>	<u>1,015,202</u>	<u>1,007,618</u>
Net Change in Fund Balance	<u>(254,174)</u>	<u>(352,202)</u>	(300,080)
Fund Balance - Beginning			<u>501,445</u>
Fund Balance - Ending			<u><u>201,365</u></u>

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such schedules include:

- Budgetary Comparison Schedules - Major Governmental Funds
  - General Fund
  - Recreation - Special Revenue Fund
  - Debt Service Fund
  - Capital Projects Fund
  - Asset Replacement - Capital Projects Fund
  
- Budgetary Comparison Schedules - Nonmajor Governmental Fund
  - Cash in Lieu of Land Donations - Capital Projects Fund

## **INDIVIDUAL FUND SCHEDULES**

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### **GENERAL FUND**

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

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### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Recreation Fund**

The Recreation Fund is used to account for revenues and expenditures related to the establishment and maintenance of the following activities: sports and fitness, visual and performing arts, youth and adult general interest, camps, teens, preschoolers, seniors and aquatics.

#### **Recreation for the Handicapped**

The Recreation for the Handicapped Fund is used to account for revenues and expenditures related to the provision of recreational services for disabled individuals.

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### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

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### **CAPITAL PROJECTS FUNDS**

Capital Projects Funds are used to account for all resources used for the acquisition of capital facilities by a governmental unit.

#### **Capital Projects Fund**

The Capital Projects Fund is used to account for the proceeds of bonds and expenditures restricted for capital improvements.

## **INDIVIDUAL FUND SCHEDULES**

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### **CAPITAL PROJECTS FUNDS - Continued**

#### **Asset Replacement Fund**

The Asset Replacement Fund is used to account for funds assigned for future capital maintenance, replacements, and improvements. Funds are derived from surplus operating income in excess of the levels established in the District's fund balance policy.

#### **Cash in Lieu of Land Donations Fund**

The Cash in Lieu of Land Bonds Fund is used to account for cash donations in lieu of land donations and expenditures for capital improvements.

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**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**General Fund  
Schedule of Expenditures - Budget and Actual  
For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
General Government			
Administrative			
Salaries and Wages	\$ 330,000	330,000	267,352
Contractual	144,315	144,315	95,668
Materials and Supplies	8,200	8,200	8,098
Equipment	18,800	18,800	18,684
Insurance	432,140	432,140	382,001
Utilities	44,200	44,200	28,265
Miscellaneous	42,350	42,350	22,104
Total Administrative	1,020,005	1,020,005	822,172
Maintenance and Improvements			
Salaries and Wages	916,439	916,439	798,241
Contractual	111,900	111,900	101,993
Materials and Supplies	172,000	172,000	126,357
Equipment	4,500	4,500	4,500
Building and Landscape	108,500	108,500	86,872
Insurance	225,000	225,000	152,185
Utilities	6,500	6,500	8,434
Miscellaneous	3,500	3,500	2,624
Total Maintenance and Improvements	1,548,339	1,548,339	1,281,206
Total General Government	2,568,344	2,568,344	2,103,378
Capital Outlay	2,500	2,500	802
Total Expenditures	2,570,844	2,570,844	2,104,180

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Recreation - Special Revenue Fund  
Schedule of Expenditures - Budget and Actual  
For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
<b>Recreation</b>			
<b>Administrative</b>			
Salaries and Wages	\$ 751,631	751,631	718,536
Contractual	235,508	235,508	204,012
Materials and Supplies	22,833	22,833	16,411
Equipment	22,500	22,500	22,012
Insurance	477,000	477,000	444,576
Utilities	88,100	88,100	76,938
Miscellaneous	252,700	252,700	245,465
<b>Total Administrative</b>	<b>1,850,272</b>	<b>1,850,272</b>	<b>1,727,950</b>
<b>Recreational Programs</b>			
Salaries and Wages	799,471	799,471	802,195
Contractual	1,307,887	1,307,887	1,240,767
Materials and Supplies	406,753	406,753	455,343
Miscellaneous	518,933	518,933	511,204
<b>Total Recreational Programs</b>	<b>3,033,044</b>	<b>3,033,044</b>	<b>3,009,509</b>
<b>Ackerman Sports and Fitness Center</b>			
Salaries and Wages	592,550	592,550	621,698
Contractual	51,350	51,350	56,282
Materials and Supplies	56,450	56,450	74,440
Equipment	2,500	2,500	2,467
Building and Landscape	5,000	5,000	4,787
Insurance	53,000	53,000	38,216
Utilities	176,750	176,750	140,846
Miscellaneous	51,000	51,000	50,379
<b>Total Ackerman Sports and Fitness Center</b>	<b>988,600</b>	<b>988,600</b>	<b>989,115</b>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Recreation - Special Revenue Fund**

**Schedule of Expenditures - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Recreation - Continued			
Sunset Swimming Pool			
Salaries and Wages	\$ 298,000	298,000	306,282
Contractual	18,000	18,000	21,078
Materials and Supplies	111,500	111,500	125,400
Insurance	8,000	8,000	5,872
Utilities	113,000	113,000	103,142
Miscellaneous	15,500	15,500	15,603
	<hr/>		
Total Sunset Swimming Pool	564,000	564,000	577,377
	<hr/>		
Main Street Recreation Center			
Salaries and Wages	97,300	97,300	88,777
Contractual	17,300	17,300	15,754
Materials and Supplies	8,025	8,025	4,859
Equipment	1,500	1,500	1,905
Building and Landscape	3,200	3,200	1,527
Insurance	4,500	4,500	4,159
Utilities	58,350	58,350	34,343
Miscellaneous	3,500	3,500	3,523
	<hr/>		
Total Main Street Recreation Center	193,675	193,675	154,847
	<hr/>		
Spring Avenue Recreation Facility			
Salaries and Wages	111,500	111,500	112,328
Contractual	37,040	37,040	34,420
Materials and Supplies	7,650	7,650	4,520
Equipment	2,000	2,000	2,491
Building and Landscape	3,000	3,000	2,290
Insurance	16,000	16,000	14,457
Utilities	43,600	43,600	32,614
Miscellaneous	4,150	4,150	4,178
	<hr/>		
Total Spring Avenue Recreation Facility	224,940	224,940	207,298
	<hr/>		

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Recreation - Special Revenue Fund**

**Schedule of Expenditures - Budget and Actual - Continued**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Recreation - Continued			
Maryknoll Park			
Salaries and Wages	\$ 117,750	117,750	114,028
Contractual	12,000	12,000	15,645
Materials and Supplies	44,570	44,570	33,955
Equipment	475	475	—
Building and Landscape	8,500	8,500	16,371
Insurance	8,000	8,000	7,237
Utilities	57,400	57,400	42,440
Miscellaneous	12,050	12,050	12,130
Total Maryknoll Park	260,745	260,745	241,806
Lake Ellyn Boathouse			
Salaries and Wages	39,560	39,560	40,834
Contractual	16,650	16,650	16,180
Materials and Supplies	1,025	1,025	280
Equipment	1,000	1,000	3,513
Building and Landscape	1,000	1,000	3,059
Insurance	2,700	2,700	2,506
Utilities	10,950	10,950	7,843
Miscellaneous	4,300	4,300	4,329
Total Lake Ellyn Boathouse	77,185	77,185	78,544
Total Expenditures	7,192,461	7,192,461	6,986,446



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Debt Service Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Taxes			
Property Taxes	\$ 1,153,950	1,153,950	1,164,974
Interest	2,000	2,000	2,000
Total Revenues	<u>1,155,950</u>	<u>1,155,950</u>	<u>1,166,974</u>
Expenditures			
Debt Service			
Principal Retirement	1,095,000	1,095,000	1,095,000
Interest and Fiscal Charges	60,950	60,950	60,242
Total Expenditures	<u>1,155,950</u>	<u>1,155,950</u>	<u>1,155,242</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	—	—	11,732
Other Financing (Uses)			
Transfers Out	<u>(2,000)</u>	<u>(2,000)</u>	<u>(2,000)</u>
Net Change in Fund Balance	<u>(2,000)</u>	<u>(2,000)</u>	9,732
Fund Balance - Beginning			<u>507</u>
Fund Balance - Ending			<u><u>10,239</u></u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Intergovernmental			
Grants	\$ —	400,000	400,000
Interest	12,000	12,000	12,806
Miscellaneous	6,160	6,160	6,931
Total Revenues	<u>18,160</u>	<u>418,160</u>	<u>419,737</u>
Expenditures			
Capital Outlay			
Development	3,293,600	4,526,530	4,498,455
Debt Service			
Interest and Fiscal Charges	30,000	30,000	24,204
Total Expenditures	<u>3,323,600</u>	<u>4,556,530</u>	<u>4,522,659</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(3,305,440)</u>	<u>(4,138,370)</u>	<u>(4,102,922)</u>
Other Financing Sources (Uses)			
Debt Issuance	2,623,000	2,623,000	2,673,000
Transfers In	800,000	1,400,000	1,469,518
Transfers Out	(106,439)	(106,439)	(106,439)
	<u>3,316,561</u>	<u>3,916,561</u>	<u>4,036,079</u>
Net Change in Fund Balance	<u>11,121</u>	<u>(221,809)</u>	(66,843)
Fund Balance - Beginning			<u>66,843</u>
Fund Balance - Ending			<u><u>—</u></u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Asset Replacement - Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Interest	\$ —	—	372
Miscellaneous	32,500	32,500	32,500
Total Revenues	32,500	32,500	32,872
Expenditures			
Capital Outlay	396,000	396,000	393,352
Excess (Deficiency) of Revenues Over (Under) Expenditures	(363,500)	(363,500)	(360,480)
Other Financing Sources (Uses)			
Disposal of Capital Assets	24,300	24,300	12,800
Transfers In	1,739,501	1,739,501	1,739,501
Transfers Out	(800,000)	(1,400,000)	(1,469,518)
	963,801	363,801	282,783
Net Change in Fund Balance	600,301	301	(77,697)
Fund Balance - Beginning			1,479,752
Fund Balance - Ending			1,402,055

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Cash in Lieu of Land Donations - Capital Projects Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2019**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Interest	\$ 500	500	538
Miscellaneous	20,000	20,000	124,096
	<u>20,500</u>	<u>20,500</u>	<u>124,634</u>
Expenditures			
Capital Outlay	155,000	155,000	57,894
	<u>155,000</u>	<u>155,000</u>	<u>57,894</u>
Net Change in Fund Balance	<u>(134,500)</u>	<u>(134,500)</u>	66,740
Fund Balance - Beginning			<u>175,041</u>
Fund Balance - Ending			<u><u>241,781</u></u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Consolidated Year-End Financial Report  
December 31, 2019**

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CSFA #	Program Name	State	Federal	Other	Total
422-11-0970	Open Space Land Acquisition & Development	\$ 400,000	—	400,000	800,000
	Other Grant Programs and Activities	—	—	—	—
	All Other Costs Not Allocated	—	—	10,667,657	10,667,657
	Totals	400,000	—	11,067,657	11,467,657

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## **SUPPLEMENTAL SCHEDULE**

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Long-Term Debt Requirements**

**General Obligation Limited Tax Refunding Park Bonds of 2016**

**December 31, 2019**

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Date of Issue	December 29, 2016
Date of Maturity	December 15, 2021
Authorized Issue	\$4,070,000
Interest Rate	3.00%
Interest Dates	June 15 and December 15
Principal Maturity Date	December 15
Payable at	Amalgamated Bank

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Requirements			Interest Due On			
	Principal	Interest	Totals	Jun. 15	Amount	Dec. 15	Amount
2020	\$ 500,000	26,100	526,100	2020	13,050	2020	13,050
2021	370,000	11,100	381,100	2021	5,550	2021	5,550
	<u>870,000</u>	<u>37,200</u>	<u>907,200</u>		<u>18,600</u>		<u>18,600</u>

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Long-Term Debt Requirements**

**General Obligation Limited Tax Park Bonds, Series 2019**

**December 31, 2019**

Date of Issue	November 5, 2019
Date of Maturity	December 15, 2022
Authorized Issue	\$2,673,000
Interest Rate	1.71%
Interest Dates	June 15 and December 15
Principal Maturity Date	December 15
Payable at	JP Morgan Chase Bank, N.A

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Requirements			Interest Due On			
	Principal	Interest	Totals	Jun. 15	Amount	Dec. 15	Amount
2020	\$ 652,000	50,787	702,787	2020	27,933	2020	22,854
2021	813,000	34,560	847,560	2021	17,280	2021	17,280
2022	1,208,000	20,656	1,228,656	2022	10,328	2022	10,328
	<u>2,673,000</u>	<u>106,003</u>	<u>2,779,003</u>		<u>55,541</u>		<u>50,462</u>



## **STATISTICAL SECTION (Unaudited)**

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant local revenue sources.

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the government's ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Net Position by Component - Last Ten Fiscal Years\***  
**December 31, 2019 (Unaudited)**

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**See Following Page**

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Net Position by Component - Last Ten Fiscal Years\***  
**December 31, 2019 (Unaudited)**

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	2010	2011	2012
Governmental Activities			
Net Investment in Capital Assets	27,848,357	28,847,943	29,068,143
Restricted	3,166,616	3,203,751	3,590,477
Unrestricted	(1,213,158)	(947,170)	(463,422)
	<hr/>	<hr/>	<hr/>
Total Governmental Activities Net Position	29,801,815	31,104,524	32,195,198

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\*Accrual Basis of Accounting

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
30,014,394	31,004,647	34,348,298	38,415,620	41,373,928	42,040,840	43,891,175
3,363,771	2,993,546	3,116,142	3,411,171	3,394,001	2,646,241	2,501,320
882,033	2,334,630	941,664	606,742	705,134	2,176,499	2,351,791
34,260,198	36,332,823	38,406,104	42,433,533	45,473,063	46,863,580	48,744,286

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Changes in Net Position - Last Ten Fiscal Years\***  
**December 31, 2019 (Unaudited)**

	2010	2011	2012
Expenses			
Governmental Activities			
General Government	2,254,427	2,642,498	2,485,410
Recreation	6,806,967	6,873,727	7,295,453
Interest on Long-Term Debt	595,275	571,865	490,765
Total Governmental Activities Expenses	<u>9,656,669</u>	<u>10,088,090</u>	<u>10,271,628</u>
Program Revenues			
Governmental Activities			
Charges for Services			
General Government	1,215	1,300	2,280
Recreation	4,606,914	4,689,458	4,966,385
Capital Grants/Contributions	83,547	441,007	50,000
Total Governmental Activities	<u>4,691,676</u>	<u>5,131,765</u>	<u>5,018,665</u>
Program Revenues	<u>4,691,676</u>	<u>5,131,765</u>	<u>5,018,665</u>
Net (Expenses) Revenues			
Governmental Activities	<u>(4,964,993)</u>	<u>(4,956,325)</u>	<u>(5,252,963)</u>
General Revenues and Other Changes in Net Position			
Governmental Activities			
Taxes			
Property and Replacement	5,875,928	6,013,724	6,049,922
Interest Income	36,467	20,229	18,353
Miscellaneous	395,461	225,078	275,365
Total Governmental Activities	<u>6,307,856</u>	<u>6,259,031</u>	<u>6,343,640</u>
Changes in Net Position Governmental Activities	<u>1,342,863</u>	<u>1,302,706</u>	<u>1,090,677</u>

\*Accrual Basis of Accounting

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
2,220,493	2,106,819	2,608,512	2,294,538	1,366,720	2,065,934	2,006,586
7,041,337	7,625,221	7,972,462	8,093,232	9,307,023	8,901,497	9,395,759
447,415	433,854	204,240	187,520	73,360	66,522	65,312
9,709,245	10,165,894	10,785,214	10,575,290	10,747,103	11,033,953	11,467,657
2,160	1,902	—	—	—	—	—
5,141,232	5,526,665	6,157,328	6,497,337	6,469,996	6,921,826	6,993,913
37,332	16,500	20,204	767,085	400,000	35,567	400,000
5,180,724	5,545,067	6,177,532	7,264,422	6,869,996	6,957,393	7,393,913
(4,528,521)	(4,620,827)	(4,607,682)	(3,310,868)	(3,877,107)	(4,076,560)	(4,073,744)
6,299,415	6,432,733	6,583,650	6,776,642	6,469,726	5,253,983	5,436,215
21,963	(28,724)	(54,268)	28,746	77,546	149,441	171,052
272,143	289,443	305,716	532,909	369,365	190,148	347,183
6,593,521	6,693,452	6,835,098	7,338,297	6,916,637	5,593,572	5,954,450
2,065,000	2,072,625	2,227,416	4,027,429	3,039,530	1,517,012	1,880,706

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Fund Balances of Governmental Funds - Last Ten Fiscal Years\***  
**December 31, 2019 (Unaudited)**

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	2010	2011	2012
General Fund			
Restricted	—	200,000	200,000
Unassigned	817,688	651,636	861,201
Total General Fund	<u>817,688</u>	<u>851,636</u>	<u>1,061,201</u>
All Other Governmental Funds			
Restricted	3,179,984	3,024,681	3,407,388
Assigned	337,106	477,725	1,035,809
Total All Other Governmental Funds	<u>3,517,090</u>	<u>3,502,406</u>	<u>4,443,197</u>
Total Governmental Funds	<u><u>4,334,778</u></u>	<u><u>4,354,042</u></u>	<u><u>5,504,398</u></u>

\*Modified Accrual Basis of Accounting

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
200,000	200,000	200,000	200,000	200,000	200,000	200,000
1,168,954	1,303,674	889,951	972,208	1,206,288	1,379,995	1,424,415
1,368,954	1,503,674	1,089,951	1,172,208	1,406,288	1,579,995	1,624,415
2,986,422	2,797,934	2,937,808	3,212,734	3,197,789	2,446,748	2,308,980
1,796,660	2,336,645	1,332,591	1,215,369	1,172,404	2,079,319	1,966,639
4,783,082	5,134,579	4,270,399	4,428,103	4,370,193	4,526,067	4,275,619
6,152,036	6,638,253	5,360,350	5,600,311	5,776,481	6,106,062	5,900,034



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

	2010	2011	2012
Revenues			
Taxes	5,875,928	6,013,724	6,049,922
Intergovernmental	83,547	441,007	50,000
Charges for Services	4,419,061	4,485,192	4,733,052
Rental Income	189,068	205,566	235,613
Interest Income	36,467	20,229	18,353
Miscellaneous	395,461	225,078	275,365
Total Revenues	<u>10,999,532</u>	<u>11,390,796</u>	<u>11,362,305</u>
Expenditures			
General Government	2,192,971	2,560,399	2,418,105
Recreation	5,908,554	5,423,300	5,784,754
Capital Outlay	554,978	800,217	1,253,464
Debt Service			
Principal	2,015,000	2,030,000	2,180,000
Interest and Fiscal Charges	649,388	576,574	504,637
Total Expenditures	<u>11,320,891</u>	<u>11,390,490</u>	<u>12,140,960</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(321,359)</u>	<u>306</u>	<u>(778,655)</u>
Other Financing Sources (Uses)			
Debt Issuance	—	—	1,850,000
Premium on Debt Issuance	—	—	—
Payment to Paying Agent	—	—	42,161
Transfers In	385,206	1,375,669	1,076,804
Transfers Out	(385,206)	(1,375,669)	(1,076,804)
Disposal of Capital Assets	—	18,958	36,850
	<u>—</u>	<u>18,958</u>	<u>1,929,011</u>
Net Change in Fund Balances	<u>(321,359)</u>	<u>19,264</u>	<u>1,150,356</u>
Debt Service as a Percentage of Noncapital Expenditures	<u>552.55%</u>	<u>24.52%</u>	<u>22.94%</u>

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
6,299,415	6,432,733	6,583,650	6,776,642	6,469,726	5,253,983	5,436,215
37,332	16,500	20,204	98,271	400,000	35,567	400,000
4,857,962	5,133,038	5,668,291	5,976,585	5,890,437	6,294,144	6,350,954
285,430	383,129	483,037	515,652	571,739	597,665	630,159
21,963	(28,724)	(54,268)	28,746	77,546	149,441	171,052
272,143	289,443	305,716	532,909	369,365	190,148	347,183
11,774,245	12,226,119	13,006,630	13,928,805	13,778,813	12,520,948	13,335,563
2,167,355	2,040,877	2,035,832	2,036,538	1,971,565	2,006,843	2,103,378
5,444,549	6,064,917	6,425,544	6,664,704	6,785,727	7,123,477	7,386,817
666,276	688,281	2,931,139	3,765,181	2,256,982	1,683,872	5,557,750
2,380,000	2,580,000	2,655,000	2,835,000	2,440,000	1,315,000	1,095,000
468,427	430,017	262,393	244,456	156,189	92,192	84,446
11,126,607	11,804,092	14,309,908	15,545,879	13,610,463	12,221,384	16,227,391
647,638	422,027	(1,303,278)	(1,617,074)	168,350	299,564	(2,891,828)
—	4,355,000	—	4,070,000	—	—	2,673,000
—	182,149	—	121,688	—	—	—
—	(4,485,359)	—	(2,320,378)	—	—	—
1,416,682	1,039,208	2,450,238	2,366,172	2,895,041	2,792,061	3,292,676
(1,416,682)	(1,039,208)	(2,450,238)	(2,366,172)	(2,895,041)	(2,792,061)	(3,292,676)
—	12,400	6,000	5,100	7,820	30,017	12,800
—	64,190	6,000	1,876,410	7,820	30,017	2,685,800
647,638	486,217	(1,297,278)	259,336	176,170	329,581	(206,028)
27.59%	25.88%	20.72%	27.01%	21.98%	12.97%	7.94%

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Equalized Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

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Tax Levy Year	Fiscal Year	Residential Property	Farm	Commercial Property
2009	2010	\$ 1,592,558,465	\$ 3,968	\$ 197,073,762
2010	2011	1,537,799,358	4,365	188,469,098
2011	2012	1,420,582,355	5,353	175,418,529
2012	2013	1,322,683,926	4,529	169,416,121
2013	2014	1,268,632,610	1,030	163,564,693
2014	2015	1,260,690,540	1,133	153,970,478
2015	2016	1,329,891,329	1,410	161,474,334
2016	2017	1,415,728,712	1,715	168,837,245
2017	2018	1,487,858,542	1,886	168,116,788
2018	2019	1,559,753,982	1,730	172,696,699

(1) Assessed value is set by the County Assessor on an annual basis. The assessment level is then adjusted by the State with a County Multiplier based on the factor needed to bring the average prior years' level up to 33-1/3% of market value. All property is reassessed on a repeating triennial cycle.

Data Source: DuPage County Clerk

Industrial Property	Total	Railroad	Total Assessed Value (1)	Total Direct Tax Rate
\$ 7,419,120	\$ 1,797,055,315	\$ 515,936	\$ 1,797,571,251	0.3161
7,548,130	1,733,820,951	643,172	1,734,464,123	0.3389
7,594,610	1,603,600,847	682,962	1,604,283,809	0.3711
7,284,550	1,499,389,126	771,604	1,500,160,730	0.4114
7,085,070	1,439,283,403	980,848	1,440,264,251	0.4377
6,415,460	1,421,077,611	1,020,585	1,422,098,196	0.4534
6,514,650	1,497,881,723	1,217,518	1,499,099,241	0.4435
6,786,470	1,591,354,142	1,237,590	1,592,591,732	0.3981
7,206,840	1,663,184,056	1,261,335	1,664,445,391	0.3090
7,488,860	1,739,941,271	1,352,146	1,741,293,417	0.3025

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

Jurisdiction	2010	2011	2012
<b>Direct Tax Rates</b>			
Corporate	0.0760	0.0855	0.1009
Bond and Interest	0.1278	0.1371	0.1531
IMRF	0.0181	0.0168	0.0173
Police Protection	0.0005	0.0003	0.0001
Audit	0.0008	0.0008	0.0007
Tort Judgments/Liability	0.0059	0.0069	0.0089
Recreation	0.0476	0.0513	0.0500
Paving/Lighting	0.0001	0.0002	0.0001
Recreation for Handicapped	0.0393	0.0400	0.0400
Total Direct Tax Rates	0.3161	0.3389	0.3711
<b>Overlapping Tax Rates</b>			
DuPage County	0.1554	0.1659	0.1773
DuPage County Forest Preserve District	0.1217	0.1321	0.1414
DuPage County Airport Authority	0.0148	0.0158	0.0169
Milton Township	0.0907	0.0972	0.1057
Village of Glen Ellyn	0.3987	0.4253	0.4724
Village of Glen Ellyn Library	0.2484	0.2674	0.2962
Glen Ellyn Mosquito Abatement District	0.0078	0.0084	0.0093
Grade School District #41	2.7176	2.9086	2.9994
High School District #87	1.6749	1.8378	2.0199
Community College District #502	0.2135	0.2349	0.2495
Total Overlapping Tax Rates	5.6435	6.0934	6.4880
Total Direct and Overlapping Tax Rate	5.9596	6.4323	6.8591

Data Source: DuPage County Clerk's Office. Tax rates per \$100 equalized assessed valuation.

2013	2014	2015	2016	2017	2018	2019
0.1163	0.1307	0.1350	0.1255	0.1188	0.1134	0.1043
0.1744	0.1877	0.1954	0.1925	0.1555	0.0702	0.0670
0.0185	0.0144	0.0148	0.0135	0.0128	0.0122	0.0099
0.0001	0.0001	0.0001	0.0001	0.0001	0.0001	0.0001
0.0008	0.0009	0.0008	0.0008	0.0008	0.0007	0.0007
0.0096	0.0100	0.0102	0.0085	0.0080	0.0075	0.0073
0.0516	0.0538	0.0570	0.0625	0.0620	0.0648	0.0731
0.0001	0.0001	0.0001	0.0001	0.0001	0.0001	0.0001
0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400
0.4114	0.4377	0.4534	0.4435	0.3981	0.3090	0.3025
0.1929	0.2040	0.2057	0.1971	0.1848	0.1749	0.1673
0.1542	0.1657	0.1691	0.1622	0.1514	0.1306	0.1278
0.0168	0.0178	0.0196	0.0188	0.0176	0.0166	0.0146
0.1159	0.1235	0.1277	0.1253	0.1205	0.1159	0.1164
0.5213	0.5635	0.5681	0.5451	0.5184	0.5063	0.4971
0.3276	0.3547	0.3634	0.3492	0.3371	0.3284	0.3153
0.0103	0.0111	0.0115	0.0111	0.0107	0.0106	0.0105
3.5720	3.8034	3.9236	3.7579	3.6171	3.4080	3.3384
2.2868	2.4877	2.5824	2.5173	2.4030	2.3402	2.2834
0.2681	0.2956	0.2975	0.2786	0.2626	0.2431	0.2317
7.4659	8.0270	8.2686	7.9626	7.6232	7.2746	7.1025
7.8773	8.4647	8.7220	8.4061	8.0213	7.5836	7.4050

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago  
December 31, 2019 (Unaudited)**

Taxpayer	2019			2010		
	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value
TLC Management Company	\$ 10,050,750	1	0.58%			
Market Plaza 450 LLC	9,273,160	2	0.53%	\$ 11,406,820	2	0.74%
Baker Hill Station LLC	6,320,040	3	0.36%			
DuPage Medical Group	5,790,470	4	0.33%	7,856,050	5	0.51%
Brookdale Living Community	5,636,300	5	0.32%	9,052,630	3	0.59%
Menard Inc	3,829,940	6	0.22%	5,423,020	7	0.35%
Healthtracl Sports & Well	3,459,590	7	0.20%			
Madison Corp Group	3,204,880	8	0.18%			
AL I/G E Senior Housing	3,106,410	9	0.18%			
Northwestern Memorial	3,051,970	10	0.18%			
Glen Oak Country Club				16,825,180	1	1.10%
CG Center				8,718,671	4	0.57%
Scott Retzloff & Assoc				6,854,440	6	0.45%
Berkshire Property Adv				5,187,880	8	0.34%
Inland Real Estate Group				4,677,750	9	0.30%
Central Dupage Health				4,273,570	10	0.28%
	<u>53,723,510</u>		<u>3.08%</u>	<u>80,276,011</u>		<u>5.23%</u>

Data Source: DuPage County Clerk

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Property Tax Levies and Collections - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

Fiscal Year	Tax Extension	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
	Grand Total Fiscal Year	Amount	Percentage of Levy		Amount	Percentage of Levy
2010	\$ 5,719,879	\$ 5,717,338	99.96%	N/A	\$ 5,717,338	99.96%
2011	5,865,964	5,850,124	99.73%	N/A	5,850,124	99.73%
2012	5,953,504	5,920,715	99.45%	N/A	5,920,715	99.45%
2013	6,171,661	6,147,964	99.62%	N/A	6,147,964	99.62%
2014	6,304,037	6,276,819	99.57%	N/A	6,276,819	99.57%
2015	6,447,793	6,417,392	99.53%	N/A	6,417,392	99.53%
2016	6,648,505	6,629,320	99.71%	N/A	6,629,320	99.71%
2017	6,324,186	6,314,151	99.84%	N/A	6,314,151	99.84%
2018	5,143,135	5,112,683	99.41%	N/A	5,112,683	99.41%
2019	5,267,413	5,260,646	99.87%	N/A	5,260,646	99.87%

N/A - Not Available

Data Source: District Records and the DuPage County Treasurer.



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Ratios of Outstanding Debt by Type - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

Fiscal Year	Governmental Activities			Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Debt Certificates	Installment Contracts			
2010	\$ 13,745,047	\$ 300,000	\$ 1,000,000	\$ 15,045,047	1.13%	552.40
2011	13,732,177	200,000	950,000	14,882,177	1.11%	542.16
2012	13,539,307	100,000	900,000	14,539,307	1.07%	525.87
2013	11,296,437	—	850,000	12,146,437	0.89%	439.29
2014	8,932,149	—	700,000	9,632,149	0.70%	346.97
2015	6,366,433	—	550,000	6,916,433	0.48%	249.14
2016	5,502,405	—	400,000	5,902,405	0.41%	212.57
2017	3,127,351	—	250,000	3,377,351	0.23%	118.11
2018	2,038,013	—	—	2,038,013	0.13%	72.68
2019	3,591,675	—	—	6,216,000	0.39%	221.67

(1) See the Demographic and Economic Statistics schedule for personal income and population data.

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

Data Source: District Records

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Ratio of Net General Obligation Debt to Equalized Assessed Value and  
Net General Obligation Bonded Debt per Capita - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

Fiscal Year	General Obligation Bonds	Less: Amounts Available for Debt Service	Net General Obligation Bonds	Percentage of Total Taxable Assessed Value of Property (1)	Per Capita (2)
2010	\$ 13,745,047	\$ —	\$ 13,745,047	0.76%	\$ 504.66
2011	13,732,177	30,148	13,702,029	0.79%	499.16
2012	13,539,307	49,126	13,490,181	0.84%	487.93
2013	11,296,437	—	11,296,437	0.75%	408.55
2014	8,932,149	7,113	8,925,036	0.62%	321.50
2015	6,366,433	—	6,366,433	0.45%	229.33
2016	5,502,405	—	5,502,405	0.37%	198.16
2017	3,127,351	1,145	3,126,206	0.20%	109.32
2018	2,038,013	18,679	2,019,334	0.12%	72.01
2019	3,591,675	2,579	6,216,000	0.36%	221.67

(1) See the Equalized Assessed Value and Actual Value of Taxable Property schedule for EAV data.

(2) See the Demographic and Economic Statistics schedule for population data.

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

Data Source: District Records

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Schedule of Direct and Overlapping Governmental Activities Debt  
December 31, 2019 (Unaudited)**

Governmental Unit	Gross Debt (1)	Percentage to Debt Applicable to District (1) (2)	District's Share of Debt
Glen Ellyn Park District	\$ 3,591,675	100.00%	\$ 6,216,000
Grade School District Number 15	37,460,000	0.12%	44,952
Grade School District Number 41	29,366,000	97.72%	28,696,455
Grade School District Number 44	9,700,000	1.63%	158,110
Grade School District Number 89	13,480,000	37.89%	5,107,572
High School District Number 87	62,970,000	30.68%	19,319,196
Unit School District Number 200	136,674,469	0.08%	109,340
Community College District Number 502	204,604,000	3.89%	7,959,096
DuPage County	186,444,944	4.35%	8,110,355
DuPage County Forest Preserve District	127,639,000	4.35%	5,552,297
Village of Glen Ellyn	23,067,369	94.92%	21,895,547
Village of Glendale Heights	27,580,000	9.14%	2,520,812
Village of Lombard	652,800	1.46%	9,531
City of Wheaton	26,537,873	3.21%	851,866
Glenside Fire District	—	11.66%	—
Glenside Library District	—	8.41%	—
Subtotal	886,176,455		100,335,127
Totals	892,392,455		106,551,127

Data Source: DuPage County Clerk

(1) Most Recent Available

(2) Determined by ratio of assessed valuation of property subject to taxation in the District to valuation of property subject to taxation in overlapping unit.

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Legal Debt Margin - Last Ten Fiscal Years**

**December 31, 2019 (Unaudited)**

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**See Following Page**

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Legal Debt Margin - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

	2010	2011	2012	2013
Equalized Assessed Valuation	\$ 1,806,367,982	1,743,014,184	1,604,283,809	1,500,160,730
Bonded Debt Limit - 2.875% of Assessed Value	51,933,079	50,111,658	46,123,160	43,129,621
Amount of Debt Applicable to Limit	15,580,000	13,700,000	13,520,000	11,290,000
Legal Debt Margin	36,353,079	36,411,658	32,603,160	31,839,621
Percentage of Legal Debt Margin to Bonded Debt Limit	70.00%	72.66%	70.69%	73.82%
Non-Referendum Legal Debt Limit - .575% of Assessed Value	10,386,616	10,022,332	9,224,632	8,625,924
Amount of Debt Applicable to Limit	6,465,000	5,565,000	6,480,000	5,470,000
Legal Debt Margin	3,921,616	4,457,332	2,744,632	3,155,924
Percentage of Legal Debt Margin to Bonded Debt Limit	37.76%	44.47%	29.75%	36.59%

Data Source: District Records

2014	2015	2016	2017	2018	2019
1,440,264,251	1,422,098,196	1,499,099,239	1,588,591,732	1,664,445,391	1,741,293,417
41,407,597	40,885,323	43,099,103	45,672,012	47,852,805	50,062,186
8,750,000	6,245,000	5,320,000	3,030,000	1,965,000	3,543,000
32,657,597	34,640,323	37,779,103	42,642,012	45,887,805	46,519,186
78.87%	84.73%	87.66%	93.37%	95.89%	92.92%
8,281,519	8,177,065	8,619,821	9,134,402	9,570,561	10,012,437
4,395,000	3,375,000	4,070,000	3,030,000	1,965,000	3,543,000
3,886,519	4,802,065	4,549,821	6,104,402	7,605,561	6,469,437
46.93%	58.73%	52.78%	66.83%	79.47%	64.61%

## GLEN ELLYN PARK DISTRICT, ILLINOIS

### Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2019 (Unaudited)

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Fiscal Year	(1) (3) Population	(1) (3) Total Personal Income	(1) (3) Per Capita Personal Income	(2) (3) Unemployment Rate
2010	27,236	\$ 1,327,074,100	\$ 48,725	7.70%
2011	27,450	1,336,513,050	48,689	7.70%
2012	27,648	1,364,788,224	49,363	6.90%
2013	27,650	1,364,788,224	49,973	6.80%
2014	27,761	1,381,753,450	50,590	5.30%
2015	27,761	1,434,660,719	51,679	4.60%
2016	27,767	1,457,378,762	52,486	4.00%
2017	28,596	1,482,357,364	51,838	3.80%
2018	28,042	1,567,800,178	55,909	2.50%
2019	28,042	1,605,544,710	57,255	3.06%

Data Sources:

- (1) U.S. Census Bureau
- (2) Illinois Bureau of Employment Security
- (3) Village of Glen Ellyn Boundaries

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago  
December 31, 2019 (Unaudited)**

Employer	2019 (1) (2)			2010 (1)		
	Employees	Rank	(3) (4) % of Total District Employment	Employees	Rank	(3) (4) % of Total District Employment
College of DuPage	3,526	1	12.60%	2,600	1	19.00%
School District #87	907	2	3.20%			
Glen Ellyn Park District	628	3	2.30%			
DuPage Medical	430	4	1.50%	300	3	2.00%
School District #41	413	5	1.50%			
Village of Glen Ellyn	389	6	1.40%	163	6	1.00%
School District #89	271	7	1.00%			
Innovative Systems Group, Inc	204	8	0.70%	204	4	2.00%
First Student, Inc	200	9	0.70%			
B.R. Ryall YMCA	170	10	0.60%			
M&R Printing				425	2	3.00%
Laidlaw Education Services				200	5	1.00%
Dreisilker Electric Motors, Inc				105	7	1.00%
Elliot Construction Corp.				100	8	1.00%
Vanguard Solutions Group				75	9	1.00%
Nicor Gas				68	10	1.00%
	<u>7,138</u>		<u>25.50%</u>	<u>4,240</u>		<u>32.00%</u>

Data Sources:

- (1) District Survey
- (2) G.O. Limited Tax Park Bonds, Series 2016 Official Statement (most recent)
- (3) Illinois Bureau of Employment Security
- (4) Village of Glen Ellyn



**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Government Employees by Function/Program - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

Function/Program	2010	2011	2012
<b>General Government</b>			
Administration - Full Time	6.00	6.00	6.00
Administration - Seasonal	1	1.00	—
	<u>7.00</u>	<u>7.00</u>	<u>6.00</u>
Maintenance and Improvements - Full Time	9.00	12.00	10.00
Maintenance and Improvements - Part Time	9	9.00	9.00
Maintenance and Improvements - Seasonal	14	14.00	10.00
	<u>32.00</u>	<u>35.00</u>	<u>29.00</u>
<b>Recreation</b>			
Administration - Full Time	5.50	5.50	5.50
Administration - Seasonal	420	440.00	418.00
	<u>425.50</u>	<u>445.50</u>	<u>423.50</u>
Sunset Swimming Pool - Full Time	0.50	0.50	0.50
Sunset Swimming Pool - Seasonal	141	141.00	140.00
	<u>141.50</u>	<u>141.50</u>	<u>140.50</u>
Ackerman Sports & Fitness Center - Full Time	3	3.00	3.00
Ackerman Sports & Fitness Center - Part Time	68	68.00	67.00
	<u>71.00</u>	<u>71.00</u>	<u>70.00</u>
Main Street Recreation Center - Full Time	3.50	3.50	3.50
Main Street Recreation Center - Part Time	15	15.00	15.00
	<u>18.50</u>	<u>18.50</u>	<u>18.50</u>
Spring Avenue Recreation Facility - Full Time	2.25	2.25	1.25
Spring Avenue Recreation Facility - Part Time	25	25.00	24.00
	<u>27.25</u>	<u>27.25</u>	<u>25.25</u>
Maryknoll Park - Full Time	0.25	0.25	0.25
Maryknoll Park - Seasonal	23	23.00	19.00
	<u>23.25</u>	<u>23.25</u>	<u>19.25</u>
Total Full Time	30.00	33.00	30.00
Total Part Time	117	117.00	115.00
Total Seasonal	599	619.00	587.00
	<u>746.00</u>	<u>769.00</u>	<u>732.00</u>

N/A - Not Available

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
3.00	3.00	3.00	3.00	3.00	3.00	3.00
—	—	—	—	—	—	—
3.00	3.00	3.00	3.00	3.00	3.00	3.00
10.30	10.30	10.30	10.30	10.30	11.30	11.30
8.00	7.00	9.00	9.00	8.00	9.00	9.00
10.00	10.00	10.00	10.00	10.00	10.00	9.00
28.30	27.30	29.30	29.30	28.30	30.30	29.30
8.25	8.25	8.25	8.25	9.25	9.25	9.25
400.00	413.00	410.00	343.00	340.00	348.00	336.00
408.25	421.25	418.25	351.25	349.25	357.25	345.25
0.63	0.63	0.63	0.63	0.63	0.63	0.63
135.00	133.00	137.00	136.00	134.00	139.00	142.00
135.63	133.63	137.63	136.63	134.63	139.63	142.63
3.67	3.67	3.67	3.67	3.67	3.67	3.67
58.00	54.00	56.00	54.00	50.00	48.00	49.00
61.67	57.67	59.67	57.67	53.67	51.67	52.67
1.33	0.33	0.33	0.33	0.33	0.33	0.33
15.00	16.00	15.00	15.00	15.00	15.00	15.00
16.33	16.33	15.33	15.33	15.33	15.33	15.33
1.33	1.33	1.33	1.33	1.33	1.33	1.33
24.00	27.00	25.00	23.00	20.00	20.00	20.00
25.33	28.33	26.33	24.33	21.33	21.33	21.33
0.49	0.49	0.49	0.49	0.49	0.49	0.49
19.00	20.00	20.00	18.00	18.00	18.00	18.00
19.49	20.49	20.49	18.49	18.49	18.49	18.49
29.00	28.00	28.00	28.00	29.00	30.00	30.00
105.00	104.00	105.00	101.00	93.00	92.00	93.00
564.00	576.00	577.00	507.00	502.00	515.00	505.00
698.00	708.00	710.00	636.00	624.00	637.00	628.00

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Operating Indicators by Function/Program - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

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Function/Program	2010	2011	2012
Parks and Recreation			
Recreation Programs, Including Camps	\$ 2,888,785	2,764,062	3,251,403
Ackerman Sports and Fitness Center	599,303	809,005	938,430
Sunset Swimming Pool	429,748	436,045	515,171
Main Street Recreation Center	19,605	15,044	30,381
Spring Avenue Recreation Facility	19,947	20,488	17,951
Spring Avenue Dog Park	14,165	11,819	16,092
Maryknoll - Clubhouse	147,160	125,310	126,261
Maryknoll - Platform Facility	20,416	38,041	45,735
Maryknoll - Splash Pad	38,849	36,398	34,847
Lake Ellyn Boathouse	33,946	46,110	40,022

N/A - Not Available

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
3,390,998	3,131,854	3,507,392	3,578,664	3,499,010	3,728,896	3,866,832
963,406	1,178,578	1,291,055	1,448,482	1,459,779	1,478,991	1,516,968
488,894	484,593	465,576	482,578	469,297	485,494	481,366
24,348	24,445	42,365	40,995	31,694	32,247	31,654
17,619	13,245	27,321	30,166	26,293	31,587	28,645
27,760	23,716	23,090	29,982	32,849	36,253	40,770
142,772	151,292	152,580	171,147	173,381	156,305	179,029
60,414	43,234	76,938	102,101	133,234	144,226	156,199
35,248	39,981	45,021	43,320	37,047	37,303	36,767
53,896	65,731	32,463	55,273	137,665	134,035	136,400

**GLEN ELLYN PARK DISTRICT, ILLINOIS**

**Capital Asset Statistics by Function/Program - Last Ten Fiscal Years  
December 31, 2019 (Unaudited)**

Function/Program	2010	2011	2012
Recreation			
Total Acreage	335	335	335
Number of:			
Parks	29	29	29
Playgrounds	22	22	22
Football Fields	2	2	3
Lacrosse Fields	—	—	2
Ball Diamonds	22	22	20
Soccer Fields	15	15	15
Tennis Courts	12	12	12
Platform Tennis Courts	2	4	4
Pickleball Courts	—	—	—
Picnic Areas	9	9	9
Outdoor Basketball Courts	6.5	6.5	6.5
Jogging and Bike Trails	4	4	5
Sand Volleyball Courts	1	1	1

Data Source: District Records

2013	2014	2015	2016	2017	2018	2019
335	335	263	263	263	263	263
28	29	29	29	29	29	29
22	22	22	22	22	22	22
3	3	3	3	3	3	3
3	3	3	3	3	3	3
20	20	17	17	17	15	15
15	15	15	15	15	15	15
12	14	14	14	13	13	13
4	4	4	4	6	6	6
—	—	—	—	4	4	4
9	9	10	10	10	10	10
6.5	4.5	4.5	4.5	4.5	4.5	4.5
6	6	10	10	10	10	10
1	1	1	1	1	1	1